

DRAFT RESTORATION PLAN I AND ENVIRONMENTAL ASSESSMENT  
PUBLIC MEETING  
TALLAHASSEE, FLORIDA  
DEEPWATER HORIZON OIL SPILL NATURAL RESOURCE DAMAGE  
ASSESSMENT

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REPORTER:             KRISTIN ELAINE RUBASH  
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APPEARANCES

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- GARETH LEONARD - FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION
- DIANNE INGRAM - DEPARTMENT OF THE INTERIOR
- LAURIE ROUNDS - NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION
- BEN BATTLE - U.S. DEPARTMENT OF AGRICULTURE
- LESLIE AMES - FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION
- PHIL CORAM - FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION
- JIM REYNOLDS - FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION
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- MARK DEFLEY - U.S. DEPARTMENT OF AGRICULTURE
- CHRIS PARKER - U.S. ENVIRONMENTAL PROTECTION AGENCY
- BEN FRATER - DEPARTMENT OF THE INTERIOR

1	INDEX	
2		Page
3	PROCEEDINGS	4
4	TESTIMONY OF MATT POSNER - RESTORE PROGRAM	30
5	MANAGER FOR ESCAMBIA COUNTY	
6	TESTIMONY OF JESSICA BIBZA - NATIONAL	34
7	WILDLIFE FEDERATION	
8	TESTIMONY OF WALTER ERNEST - DIRECTOR OF	37
9	OPERATIONS FOR PELICAN COAST CONSERVATION	
10	TESTIMONY OF SUSAN CERULEAN - FRIEND OF	39
11	ST. VINCENT NWR/ NATURE WRITER FOR FLORIDA	
12	TESTIMONY OF JANET BAUMAN - TNC	40
13	TESTIMONY OF CINDY PHILLIPS	41

14  
15  
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EXHIBITS

(NONE MARKED)

1 PROCEEDINGS

2 MS. AMES: All right. So my name is Leslie  
3 Ames. I'm a deputy of staff at DEP and the current  
4 chair of the Florida Trustee Implementation Group.  
5 It gives me great pleasure to welcome you all here  
6 tonight on behalf of the trustees. I'd especially  
7 like to recognize Commissioner Ashbrook, who's here  
8 representing the City of Port St. Joe. The  
9 success of these projects are largely driven by  
10 collaboration with and support from our  
11 stakeholders, including, you know, private citizens,  
12 local government, and our NGO, so we'd like to thank  
13 you all for being here and participating in this  
14 process and we look forward to your input. I am  
15 going to turn it over to Jim Reynolds, who is with  
16 DEP's Deepwater Horizon Program, who will be your  
17 facilitator for this evening. Thank you.

18 MR. REYNOLDS: Good evening. My name is Jim  
19 Reynolds and I'll be the facilitator for tonight's  
20 Florida Restoration Plan public meeting. It looks  
21 like everybody's found a seat and if you'll just  
22 make sure your cellphones are silenced, that would  
23 be great. If you have to have a conversation,  
24 please take it out in the hall or -- well, this room  
25 seems pretty quiet, so you might want to take it in

1 the hall. We're here tonight to hear from you. We  
2 have a court reporter here to make sure your words  
3 are accurately captured. As you came in, you were  
4 asked to fill out a blue card. If you didn't fill  
5 out a blue card, please raise your hand. We'll give  
6 you a blue card and you can fill it out. That's how  
7 we keep an accurate record of who's here. If you'd  
8 like to make a public comment tonight and you have  
9 not completed a blue card, please do it. If you  
10 marked "no" and think you don't want to make a  
11 comment, but you change your mind, you can raise  
12 your hand. We'll come by and there are few enough  
13 people that we'll probably just give you your blue  
14 card to change it to a "yes," but, if not, you can  
15 fill out a whole new blue card and mark "yes". So  
16 has anyone not filled out a blue card? All right.  
17 Now, that we've got that out of the way, here's the  
18 format for tonight: There are two parts, much like  
19 other NRDA meetings in the State of Florida. First  
20 is a presentation, which will provide you with more  
21 detail on the NRDA plan here in Florida and the  
22 draft plan. The second, and most important, part of  
23 tonight's meeting will provide you with an  
24 opportunity to come forward and give your comments.  
25 Please think about what it is you'd like the Florida

1 Trustee Implementation Group or Florida, TIG, to  
2 know. Whether it's from, as an individual, or  
3 representative of an organization. If you leave  
4 tonight and later decide you'd like to submit a  
5 comment, you can do so until October 26. There are  
6 multiple ways to get your comment into the public  
7 record. You can come up and do it verbally during  
8 the upcoming comment portion of tonight's meeting.  
9 You can take one of these forms and mail it in. You  
10 can go online to the Department of Interior's online  
11 PEPC (phonetic) system and electronically submit  
12 your comments or you can give us your formal written  
13 testimony will help you get it into the record.  
14 Finally, you'll see the project factsheet handouts  
15 and, on upcoming slides, we give you a web address  
16 you can go through to submit your comments and the  
17 P.O. Box where you can mail in your written  
18 comments. Now, I'd like to call Dianne Ingram from  
19 the Department of the Interior, or DOI. She is a  
20 member of the Florida TIG and DOI's representative.

21 MS. INGRAM: Good evening. I'd like to thank  
22 all of you for taking time out of your busy schedule  
23 to attend this very important meeting. This  
24 evening, we will be talking about the Natural  
25 Resource Damages Assessment, more commonly referred

1 to as "NRDA." NRDA is a scientific assessment of  
2 the natural resource injuries caused by the Deepwater  
3 Horizon Oil Spill, both environmental and lost  
4 recreational use of Gulf resources. As part of the  
5 NRDA process, trustees also undertake restoration  
6 planning and implementation of their selected  
7 projects. During tonight's presentation, we will  
8 talk a little about the NRDA process, but what we  
9 are here to primarily talk about tonight is  
10 Florida's draft restoration plan. This will include  
11 an overview of the proposed projects and, after we  
12 conclude the presentation, you'll have an  
13 opportunity to make comments on the draft plan and  
14 the proposed projects. The NRDA process is a  
15 mandatory legal process based on the Oil Pollution  
16 Act that the federal agencies and affected states  
17 implement after an oil spill. It is a process the  
18 natural resource trustees' agencies use to assess  
19 the degree to which natural resources and the  
20 services they provide may have been injured by an  
21 oil spill and spill response activities. They then  
22 determine how to compensate the public through on-  
23 the-ground restoration activities. The goal is to  
24 restore injured resources to the condition they  
25 would have been in had the spill not occurred and

1 provide compensation for interim losses of resources  
2 and resource services. NRDA is the process used by  
3 the trustees to develop the public's claims for  
4 natural resource damages against the parties  
5 responsible for a spill and to seek restoration or  
6 compensation for the harm done to natural resources  
7 and the services provided by those resources. When  
8 we say, "injury," we not only mean environmental  
9 injuries caused by the Deepwater Horizon Oil Spill  
10 and associated response activities, but also the  
11 injuries which affected public use and enjoyment of  
12 many of the natural resources across the Gulf.  
13 Therefore, it is important to remember that NRDA not  
14 only assesses ecological injury, but also loss of  
15 recreational use of those resources because of the  
16 spill, so the NRDA process includes an assessment of  
17 the injury, restoration planning, generally to  
18 determine what's needed to be done to restore the  
19 natural resources, determining the cost of those  
20 needed restoration activities, and, finally,  
21 assessing and seeking monetary damages from the  
22 polluter to pay for restoration. You may already  
23 know about the settlement agreement with BP. That  
24 settlement includes \$8.8 billion in damages to be  
25 paid by BP over 15 years to address the natural



1 resource damages and loss of use caused by the BP  
2 oil spill. The \$8.8 billion includes approximately  
3 \$1 billion already committed for early restoration.  
4 We are still obligated to complete the actions we  
5 committed during earlier restoration, even as we are  
6 planning for final restoration. In conjunction with  
7 the BP settlement, the NRDA trustees also prepared a  
8 Programmatic Damage Assessment and Restoration Plan  
9 that we call the "PDARP" that presented the trustees  
10 oil spill injury assessment and considered the  
11 environmental impacts of proposed restoration  
12 alternatives. The PDARP was programmatic in nature  
13 and the draft plan we are considering tonight  
14 contains specific restoration projects that are  
15 consistent with the goals and objectives outlined in  
16 the PDARP for resorting natural resources and the  
17 services they provide that were injured from the oil  
18 spill. The total allocation for restoration funds  
19 from the BP settlement is approximately \$680  
20 million, which is spread over the five restoration  
21 goals. Showed in dark blue is the restore and  
22 conserve habitat goal, \$38 million. In orange is  
23 restore water quality, \$335 million. In green is  
24 replenish and protect living coastal and marine  
25 resources, \$93 million. In red is provide an

1 enhanced recreational opportunities, \$184 million,  
2 and in light blue, monitoring and adaptive  
3 management and administrative oversight of \$30  
4 million. Here's another way to look at the funding.  
5 These numbers come from the PDARP that was mentioned  
6 earlier and that's the guiding document for the Deep  
7 Water Horizon spill restoration. Again, the total  
8 Florida allocation for restoration funds from the BP  
9 settlement is \$680 million, including just over \$144  
10 million allocated to 32 early restoration projects  
11 already underway. I'd like to draw your attention  
12 to the four restoration goals outlined in red and  
13 the nine restoration types outlined in yellow to  
14 which these restoration funds are allocated in the  
15 Florida restoration area. We have selected projects  
16 within four of these restoration types outlined in  
17 yellow for funding in the restoration plan, which  
18 you'll hear more about from the other speakers  
19 tonight. Also, the \$30 million in administrative  
20 and monitoring funds is not shown on this slide.  
21 This graphic shows the post-settlement structure of  
22 the trustee counsel. The trustee counsel now serves  
23 in an oversight role. The settlement and legal  
24 documents associated with it established restoration  
25 areas, one for each state, and one for each the open

1 ocean and region wide. To get the work done for  
2 each restoration area, teams were set up and these  
3 teams are called, "trustee implementation groups,"  
4 or "TIGs." For example the Florida restoration area  
5 has a Florida TIG. The work of developing  
6 individual restoration projects now falls on these  
7 TIGs. The Florida Trustee Implementation Group is  
8 composed of the agencies shown on the screen.  
9 Representatives from these agencies work together to  
10 ensure that the pre- and post-settlement restoration  
11 goals of the trustees are met and representatives  
12 from each agency are here tonight. In order to put  
13 the projects on the ground and conduct restoration,  
14 we selected discrete projects to put in a  
15 restoration plan for the public to understand and to  
16 comment on. Here's an overview of the planning  
17 milestones followed by the Florida TIG to develop  
18 the draft restoration plan. In August 2016, we  
19 began with a public webinar that introduced you to  
20 the newly formed Florida TIG. In November of 2016,  
21 we released a call for project ideas. In September  
22 2017, we issued a notice of intent to conduct  
23 restoration planning and then we screened 1,393  
24 project ideas that were submitted to the project  
25 idea portal. We would like to thank everyone who

1 submitted a project idea as every project being  
2 considered tonight was from a project idea submitted  
3 through either the State of Florida's or the NRDA  
4 trustees' online portals. We used the list of  
5 project eligibility criteria to screen the 1,300  
6 projects down to a reasonable number for further  
7 evaluation and these are a nexus to injury from the  
8 Deepwater Horizon Oil Spill, meets Oil Pollution  
9 Act criteria, which I'll show you here in a minute.  
10 The project was not previously completed or fully  
11 funded, and sufficient information for evaluation is  
12 available. Habitat projects on federally managed  
13 lands restoration type should occur on Gulf Islands  
14 National Seashore or Saint Vincent National Wildlife  
15 Refuge. The screening process is discussed in more  
16 detail in the draft plan. After the initial  
17 screening, we used these six Oil Pollution Act  
18 criteria to further screen down the number of  
19 projects: Cost effectiveness, meets goals and  
20 objectives of the PDARP, likelihood of success,  
21 avoids collateral injury, benefits resources, and  
22 health and safety. We then did one final screening  
23 using these four criteria developed by the Florida  
24 TIG. After going through the project eligibility  
25 screening criteria, the OPA criteria, and then these

1 additional screening steps, the initial 1,300  
2 project ideas were whittled down to 32 project  
3 alternatives discussed in the draft plan. The next  
4 speakers will talk more about those projects that  
5 met these criteria. That's it for the NRDA  
6 background part of the agenda. I'd like to call Ben  
7 Frater to the podium to get us on for the next part  
8 of the agenda. Ben is the Deepwater Horizon  
9 Assistant Restoration Manager for the Department of  
10 the Interior. He will kick off the discussion on  
11 the draft restoration plan and habitat projects on  
12 federally managed lands specifically.

13 MR. FRATER: Thank you, Dianne. Good evening,  
14 everyone. The screening process that Dianne  
15 outlined resulted in the 32 project alternative we  
16 evaluated in the plan with 24 being preferred or  
17 recommended for funding. These include both fully  
18 developed projects and also simple planning and  
19 design projects, noted as P&D projects. The funds  
20 for these P&D projects will support activities like  
21 planning, feasibility, design, engineering, and/or  
22 permitting activities only. The nine actions relate  
23 to construction or other restoration implementation  
24 activities. The intent of these P&D projects is to  
25 provide the Florida TIG and the public with greater

1 clarity of the future related to a full projects  
2 cost and predicted benefits. The TIG is likely to  
3 select and include these future projects in a future  
4 restoration plan. The restoration types addressed  
5 by the projects were those noted in our call for  
6 projects and our notice of intent to conduct  
7 restoration plan. The habitat projects on federally  
8 managed lands restoration type began with 14 project  
9 ideas. The screening process resulted in six  
10 projects evaluated in this plan, with four being  
11 preferred, again, meaning they are proposed for  
12 planning. The water quality and nutrient reduction  
13 restoration types began the screening process with  
14 813 projects. Because both restoration types fall  
15 under the same water quality restoration goal, these  
16 project ideas were screened together. The screening  
17 process resulted in three nutrient reduction  
18 projects evaluated in the plan with two preferred  
19 and 12 water quality projects evaluated in the plan  
20 with nine preferred. The total estimated cost for  
21 these 24 -- I'm sorry. The Florida TIG began the  
22 screening process for the provided enhanced  
23 recreational use opportunities with 556 projects.  
24 That screening process resulted in 11 projects  
25 evaluated in the plan with nine being preferred.

1           The total estimated cost for these 24 preferred  
2           projects is \$62 million. When we look at the amount  
3           of funds already allocated to early restoration and  
4           the funding proposed for this restoration plan, it  
5           still leaves over \$444 million for future  
6           restoration plans. If you have already read the  
7           draft plan, and I hope you all have, you noted that  
8           the projects are grouped both by restoration type  
9           and watershed. We have tried to make the plan  
10          easier to read through the use of a numbering  
11          format, icons, and colors to note projects that fall  
12          within a certain restoration type. For example,  
13          projects with a habitation projects on federally  
14          managed lands restoration type are denoted with an  
15          FM numbering scheme, the use of blue color, and have  
16          a sea oat as the icon. Many of the maps in the  
17          plans include watershed boundaries since projects in  
18          chapter 4, which is the environmental analysis  
19          chapter, were grouped and evaluated within  
20          watersheds. The projects span from the Perdido  
21          River on the border with Alabama down to the  
22          Charlotte Harbor. Early restoration projects in  
23          Florida were limited to the panhandle where the  
24          majority of impacts from the spill occurred.  
25          However, there were still impacts outside of the

1 panhandle and this plan addresses some of that  
2 injury. I will now talk about the preferred  
3 projects in the draft plan associated with the  
4 restoration type known as "habitat projects on  
5 federally managed lands." The Deepwater Horizon  
6 Oil Spill and response activities caused extensive  
7 injuries to wetlands, coastal and near-shore  
8 habitats on federally managed lands across the  
9 northern Gulf of Mexico. In Florida, the spill  
10 oiled 1,800 acres along 80 miles of federally  
11 managed beach and shoreline. As some of you will  
12 recall, the oil remediation activities occurred  
13 primarily at night and disturbed all types of  
14 animals that lived there, whether they were  
15 nocturnally active or simply trying to sleep. These  
16 federal lands were designated by the U.S. Congress  
17 to be managed and maintained in such a way that  
18 would preserve their unique characteristics in  
19 perpetuity. This restoration type was created  
20 specifically to address the nature and character of  
21 this injury to federal lands, which has left them in  
22 a deficit. Injuries from oiling and response-  
23 related activities occurred within Saint Vincent  
24 National Wildlife Refuge and on the Florida units of  
25 Gulf Islands National Seashore and that is why



1           they're the two federal lands addressed in this  
2           plan. The numbering of the projects match what is  
3           in the plan. Some may seem out of sequence in these  
4           slides because we are discussing only the preferred  
5           projects and not those projects that are not being  
6           proposed for funding at this time. The four  
7           preferred projects for this restoration type are  
8           intended to improve the injured habitats on these  
9           federally lands through predator control, invasive  
10          plant control, and other stewardship activities.  
11          The P&D project will evaluate impacts of lighting on  
12          shoreline habitat of Gulf Islands and develop a  
13          strategy to address those lighting issues.  
14          Implementation of the strategy might be funded in a  
15          future restoration plan. The total estimated cost  
16          for these four preferred habitat projects on  
17          federally managed lands is \$2.7 million. I would  
18          now like to ask Phil Coram to the podium. Phil is  
19          the Deepwater Horizon program administrator for the  
20          Florida Department of Environmental protection. He  
21          will continue discussion of the draft restoration  
22          plan, specifically the water quality, nutrient  
23          reduction, and recreational use projects.

24                 MR. CORAM: Thank you, Ben. I have the task of  
25                 giving an overview of the 20 preferred projects

1 under the nutrient reduction, water quality, and  
2 recreational use restoration types. Now that I've  
3 learned to move the slides forward, I'll continue  
4 with my presentation. You've seen a map like this  
5 before and we color code the restoration types, have  
6 a numbering scheme, and we have icons, so, for  
7 nutrient reduction and water quality, we have the  
8 gold color. We use "NR" for nutrient reduction, and  
9 we use "WQ" for water quality, and we have a plant  
10 as an icon for nutrient reduction, and a water  
11 droplet for water quality projects. It's been  
12 noted, you know, these projects can go all the way  
13 from the border with Alabama, over in Escambia  
14 County, all the way down to Charlotte Harbor. I'm  
15 having no luck with the -- there we go. So we're  
16 going to first talk about nutrient reduction  
17 projects. And so, you know, the health of the Gulf  
18 of Mexico depends on healthy estuaries. Healthy  
19 estuaries depend on the quality of the water that  
20 drains the lands leading to those estuaries and so,  
21 when you look at the land use across the five Gulf  
22 coast states, 80 percent of that is in private  
23 ownership. Much of those lands in private ownership  
24 are either in agricultural or forestry land uses.  
25 Those types of land uses contribute both nutrients

1 and sediments to our estuaries. While they are  
2 certainly not the sole contributor of nutrients and  
3 sediments and -- but, however, in certain  
4 watersheds, they can be a significant contributor of  
5 both nutrients and sediments. So we've picked out  
6 these two projects for funding under the initial  
7 restoration plan. The United States Department of  
8 Agriculture will be our implementing trustee and  
9 they'll work with private landowners to develop what  
10 are called "conservation plans" to be implemented on  
11 those land uses. If you closely look, you'll see  
12 different estimated costs for those two projects and  
13 that's because of the different sub-basins within  
14 these watersheds where these activities will be  
15 concentrated. So the USDA looked at the sub-basins  
16 in these two watersheds and picked out the ones that  
17 would give us the most bang for the buck as far as  
18 nutrient reduction and sediment reductions. In the  
19 case of the Pensacola/Perdido Bay watershed, it's  
20 focusing on two sub-basins, one called Sandy Hollow-  
21 Pine Barren Creek, the other one called Moore Creek.  
22 In the Suwannee River, it will be focusing on three  
23 sub-basins in the lower Suwannee River watershed:  
24 Long Pond, Long Pond Slough, and Manatee Springs.  
25 What is unique about the lower Suwannee project is

1       it complements another Deepwater Horizon funding  
2       project that's being funded through the Restore  
3       Council, which is similarly funding agricultural  
4       best management practices, but in the middle  
5       Suwannee basin, so these two projects should  
6       complement each other very well. The total  
7       estimated cost of these two projects is around \$5  
8       million. Let's go to water quality next. As those  
9       of us who live in Florida are acutely aware, right  
10      now, water quality is a linchpin to a healthy  
11      environment, a good quality of life, and a healthy  
12      economy, so poor water quality leads to beach  
13      closures. It leads to fish kills. It leads to  
14      folks not going to hotels, or going to other  
15      resorts, so it's important that we maintain our  
16      water quality. So we've picked out projects that  
17      hopefully will improve water quality across the Gulf  
18      coast of Florida. So I'd like to briefly describe  
19      these projects. The first four are located in the  
20      greater Pensacola Bay system. We have heavily  
21      invested in Pensacola Bay under all of the funding  
22      sources available through the Deepwater Horizon  
23      spill. That's because Escambia County was the  
24      county most affected in Florida by the oil spill.  
25      So the first project is at Carpenter Creek. It's a

1 storm water project. It is in the urban watershed  
2 in the City of Pensacola up near the headwaters. It  
3 will involve constructing a storm water facility and  
4 improvements to wetlands around that storm water  
5 facility. The second one is the Pensacola Beach  
6 reclaimed water system. This project will help to  
7 eliminate the last remaining domestic wastewater  
8 discharge into the Pensacola Bay system and it will  
9 do that by expanding the existing reclaimed water  
10 system on the beach to make reclaimed water  
11 available to both residential and commercial  
12 properties. Rattlesnake Bluff is a sediment  
13 reduction project along Rattlesnake Bluff Road on  
14 Eglin Air Force Base that's adjacent to the Yellow  
15 River, so it will look at reducing sediment loadings  
16 from about 13 stream crossings that flow into the  
17 Yellow River. We also have a Pensacola Bay unpaved  
18 road initiative. Based on work done by the Water  
19 Management District, who updated their surface water  
20 management plans, it is clear that sediment from  
21 unpaved roads is a major stressor to the watersheds  
22 in the panhandle. We are currently working on a  
23 similar project in Choctawhatchee Bay that is being  
24 funded through NFWF (phonetic) Gulf Environmental  
25 Benefit Fund, but this is a, you know, planning and

1 design initiative. Hopefully, in the future, we'll  
2 actually be able to do real sediment implementation  
3 projects. So those are the four in the greater  
4 Pensacola Bay system. Our next project is a very  
5 small hydrologic restoration project in Walton  
6 County on Alligator Lake, which is a coastal dune  
7 lake. It has an obstruction that prevents the tidal  
8 exchange from the Gulf of Mexico up into Alligator  
9 Lake, so this will involve removing that  
10 obstruction. This is probably the last remaining  
11 obstruction on the coastal dune lakes in the  
12 panhandle, so we're very fortunate to be able to do  
13 that project. Our other water quality projects  
14 involve a storm water treatment facility in the City  
15 of Port St. Joe. It will treat a 280-acre sub-  
16 basin in the city that currently discharges to  
17 Patton Bayou in Saint Joseph's Bay. It will also  
18 involve providing funding for the city for a master  
19 storm water plan. Our next project is a septic to  
20 sewer project. It is complementing existing work  
21 done by the Northwest Florida Water Management  
22 District that funded the initial connections of  
23 residences in this subdivision. This project will  
24 fund the remaining 110 residences to eliminate their  
25 septic tanks and connect to city sewer. If you look

1 at a map of this area, this subdivision is directly  
2 up gradient from Carrabelle Beach. The Department  
3 of Health samples Carrabelle Beach on about a twice-  
4 per-month basis and we see exceedances of the  
5 bacteriological water quality standard to Carrabelle  
6 Beach. We're hoping, through implementation of this  
7 project, we can reduce the number of time Carrabelle  
8 Beach sees an exceedance of those bacteriological  
9 water quality standards. The last two projects are  
10 planning and design projects for hydrologic  
11 restoration activities, one at the lower Suwannee  
12 National Wildlife Refuge. The other one is down in  
13 the Charlotte Flatwoods area, specifically looking  
14 at improving hydrologic characteristics on what's  
15 called "Yucca Pens," which is a water wildlife  
16 management area. I'm going to now talk about the  
17 recreational use projects and the plan. This is  
18 actually a picture of a coastal dune lake and you'll  
19 see some canoes there, folks about ready to enjoy  
20 that coastal dune lake. So we have nine preferred  
21 projects. Again, this is the map. All these  
22 projects are located in the panhandle. We use the  
23 REC as the numbering system, red as the color, and  
24 we have a swimmer as the icon for these projects in  
25 the plan. So I'd like to talk a little bit about

1 each one of these projects. Again, more information  
2 on all the projects we've talked about are in the  
3 factsheet or in the draft plan itself. The first  
4 project is the Perdido River paddle trail. We would  
5 like to thank our project partners, which include  
6 the Northwest Florida Water Management District,  
7 Escambia County, and the Nature Conservancy because  
8 they are providing lands under which this project  
9 will be constructed and it involves construction of  
10 camping areas, essentially elevated camping sites  
11 with screened enclosures and composting toilets.  
12 They're not luxurious, but we do believe it will  
13 assist those folks who like to take their canoes or  
14 kayaks and so this project complements existing  
15 sites on the Alabama side of the river, so folks  
16 will now be able to take their canoes and kayaks all  
17 the way from the state line, leisurely paddle down  
18 the river, camp for several days, and then go all  
19 the way down to Perdido Bay, so, again, we'd like to  
20 thank our partners on this project. The next one is  
21 a companion project to the water quality project I  
22 talked about, Property Creek. And so, under this  
23 project, Escambia County would put recreational use  
24 of manatees surrounding that storm water facility.  
25 There will be a paddle craft lodge, there'll be a



1 trail, there'll be an elevated boardwalk. Also  
2 there'll be some educational signage that tells the  
3 water story all the way from the top of this urban  
4 strain all the way down to Pensacola Bay, so we're  
5 very excited about that project. We also have a  
6 recreational use project on Gulf Islands National  
7 Seashore, what's called "Okaloosa Unit." It's  
8 actually near Fort Walton Beach and this little  
9 project will rehab the park amenities that are  
10 currently there, rehab the boat ramp, the restrooms,  
11 the fishing piers, the picnic pavilions, and the RV  
12 sites. Our most expensive, at least from an  
13 estimated cost, is Joe's Bayou recreational area  
14 improvements. This is in the City of Destin. It'll  
15 be an adjunct to Mattie Kelly Park in the City of  
16 Destin. It has a whole list of amenities: fishing  
17 piers, restrooms, paddle launches, trails,  
18 boardwalks, improvements to the existing boat ramp.  
19 It also has some ecological improvements, including  
20 restoration of freshwater wetlands, and saltwater,  
21 and we'll also be working on a living shoreline  
22 along the shoreline of this area. These are our  
23 other recreational use projects. Three of them  
24 occur at state parks -- actually, four occur at  
25 state parks, but at the three state parks listed

1           there, the first ones, it will involve your typical  
2           amenities. It's going to improve access to these  
3           parks. It's going to improve the parking areas to  
4           make it easier for folks to get in and out. They'll  
5           include boardwalks, and trails, and observation  
6           platforms, and new restrooms, and tram pavilions,  
7           and fishing piers, and paddle launches, things to  
8           improve the public's use and enjoyment of those  
9           state parks. The last two projects are trail  
10          projects. One occurs at the state park from Cape  
11          Sandblast on the St. Joe Peninsula. Currently  
12          along State Road 30A, there is a shared use trail  
13          all along 30A. It currently stops right at the  
14          state park. This project would expand that shared  
15          use path through the park so folks can, you know,  
16          walk or bicycle all along 30A and through the state  
17          park. Our last one is a walking trail down on Saint  
18          Mark's National Wildlife Refuge. It's an intended  
19          to complete the Florida National Scenic Trail. Did  
20          I get that right, Ben?

21                 MR. FRATER: Yes.

22                 MR. CORAM: Very good. So that's a quick  
23          overview of the recreational use projects and I'm  
24          now going to turn it over back to Jim Reynolds to  
25          facilitate the public comment portion of this

1 meeting.

2 MR. REYNOLDS: You get me twice. So here are  
3 the next steps: We'll be holding a public webinar  
4 on October 10 from 1:30 to 4:00 eastern. It will  
5 provide you with another opportunity to see this  
6 presentation, ask questions, and submit comments  
7 through the comment or chat box feature of the  
8 webinar. The public comment period for the draft  
9 Florida Restoration Plan will close on October 26,  
10 2018. Florida TIG will review and consider all  
11 comments received and finalize the plan. Projects  
12 selected by the Of TIG in the final plan will then  
13 proceed to implementation. You'll see this slide  
14 about 13 more times and then we have about 14 or 15  
15 other slides besides that. As a reminder, we're  
16 here tonight to hear your feedback on the proposed  
17 projects included in the draft plan. There are  
18 multiple ways to provide comment. You can provide  
19 comments on the record during tonight's public  
20 comment hearing. We're recording this meeting for  
21 the court reporter to capture all formal comments  
22 during tonight's public comment period. You can  
23 submit a comment using the comment or chat box  
24 feature at the public webinar on October 10. You  
25 can submit a written comment tonight or submit

1 written comments by mail. Comments may also be  
2 submitted electronically via the website listed on  
3 this slide and on the project factsheets. It's  
4 important to note that all comments must be received  
5 by October 26, 2018. These avenues for public  
6 comment will be covered again before we conclude  
7 tonight's meeting. Now, for the fun part. I'd like  
8 to introduce members of our listening table for both  
9 federal and state trustee representatives. We've  
10 got Leslie Ames with Florida Department of  
11 Environmental Protection. We've got Gareth Leonard  
12 with Florida Fish and Wildlife Conservation  
13 Commission. We've got Dianne Ingram with U.S.  
14 Department of the Interior. We've got Amy Newbold  
15 with U.S. Environmental Protection Agency. We've  
16 got Ben Battle with U.S. Department of Agriculture,  
17 and we've got Laurie Rounds with NOA, also known as  
18 National Oceanic and Atmospheric Administration.  
19 While they're getting settled, I'd like to remind  
20 everyone that, while you're making verbal comments,  
21 we will not be responding to the comments tonight.  
22 We will take all of the comments into consideration  
23 and will respond to the comments in the final plan.  
24 To make a verbal comment tonight, you need to let us  
25 know before coming forward. Is there anyone who

1 would like to get your name on the list who did not  
2 say "yes" when you signed in? All call individual  
3 up two at a time. Actually, I won't do that because  
4 I've got to -- it looks like we'll have a third, so  
5 I'll call you one at a time.

6 FEMALE PUBLIC SPEAKER: Anybody else want to  
7 change your minds?

8 MR. REYNOLDS: When I call your name, please  
9 come up. I don't think we need to limit speakers to  
10 three minutes. However, please do be respectful of  
11 everyone's time. Some people have come long  
12 distances and may have long distances to drive back,  
13 so if we decide it's going over long, we'll provide  
14 a reminder. So, first up, Matt Posner.

15 MR. POSNER: Good evening. My name is Matt  
16 Posner. I'm the Restore Program manager for  
17 Escambia County and, first, I would like to thank  
18 the board members for holding a -- this open house  
19 and public comment period this evening. Escambia  
20 County is very supportive of all the projects within  
21 the Perdido Bay watershed and the Pensacola Bay  
22 watershed. I'm here this evening representing  
23 Escambia County District 2 commissioner, Doug  
24 Underhill. Ha cannot not be here tonight, but I'm  
25 here to read this letter into the record on behalf

1 of him and this is in reference to project FM 1, the  
2 Gulf Islands National Seashore beneficial use  
3 objections at Pensacola Pass. "Dear Deepwater  
4 Horizon Oil Spill Florida Trustee Implementation  
5 Group: The Pensacola Pass navigational inlet is a  
6 critical component of the county's military,  
7 commercial, and recreational infrastructure.  
8 However, the artificial deepening and maintenance of  
9 the pass contributes significantly to beach erosion  
10 within Gulf Islands National Seashore at both the  
11 Fort Pickens and Johnson Beach by altering the  
12 natural littoral drift of sand and trapping it  
13 within the pass. The resulting impacts degrade  
14 wildlife habitat, recreational opportunities, and  
15 the storm protection afforded to Pensacola Naval Air  
16 Station. Consistent with Florida Statute 161.143,  
17 Escambia County, with our partners, is working to  
18 develop and maintain a sediment budget for Pensacola  
19 Pass through the creation of an inlet management  
20 plan. The primary goal of the plan is to accurately  
21 predict the volume of sand that will need to be  
22 regularly dredged over time from Pensacola Pass and  
23 further assure that these beach quality sands are  
24 beneficially used through near-shore placement on  
25 adjacent eroding beaches rather than wasted in

1 offshore disposal area. Escambia County's in  
2 receipt of a grant through the Florida Department of  
3 Environmental Protection for \$311,250 with a local  
4 commitment of \$103,750 to provide additional data  
5 analysis that can assist with Gulf Islands National  
6 Seashore project. Escambia County developed the  
7 Perdido Key Habitat Conservation plan with technical  
8 assistance from the U.S. Fish and Wildlife Service  
9 and the Florida Fish and Wildlife Conservation  
10 Commission. A component of the HCP relies on  
11 healthy populations of Perdido Key beach mice within  
12 the Johnson Beach Unit of Gulf Islands National  
13 Seashore as well as other large public areas, such  
14 as Perdido Key State Park and Gulf State Park in  
15 Alabama. After Hurricane Ivan in 2004, the only  
16 documented population of beach mice was in -- was  
17 within Johnson Beach immediately adjacent to  
18 Pensacola Pass. The proposed NRDA project will help  
19 maintain the integrity and natural succession of  
20 habitats on the Key. Escambia County has a long  
21 history of supporting actions to mitigate unnatural  
22 impacts to the sediment budget and restoring natural  
23 habitats on our barrier islands. Directly in regard  
24 to project FM 1, the goal of the project will be to  
25 restore the natural sand budget for the Johnson

1 Beach Unit of Gulf Islands National Seashore and  
2 thereby improve recreational and wildlife habitats  
3 within the unit. This project will benefit  
4 designated critical habitat units within Gulf  
5 Islands National Seashore for both the Perdido Key  
6 beach mouse and loggerhead sea turtle. Additional  
7 state and federally listed species are anticipated  
8 to benefit including other nesting marine turtles  
9 and shore birds. The increase of sand will  
10 facilitate natural processes, such as dune building  
11 and over wash of soil, maintaining the integrity to  
12 the island. For planning purposes, it is reasonable  
13 to expect a sediment budget of approximately 100,000  
14 cubic yards per year and will need to be addressed  
15 by The Army Corps of Engineer Inlet Maintenance  
16 Program. Based on recent activities by the Corps,  
17 it is anticipated that a project would be executed  
18 by 2021 involving between 500,000 and 600,000 cubic  
19 yards of sand. Although the actual date of the next  
20 Army Corps maintenance dredge is not currently  
21 known, it is certain that it will occur in the next  
22 couple years. A NRDA status change to preferred  
23 with an allocation of \$250,000 for phase 1 fine and  
24 permitting activities to begin the required  
25 archeological surveys, based on habitat surveys, and



1 to develop a mutually agreeable implementation plan  
2 between the Corps and Gulf Islands National  
3 Seashore. This information will be utilized by the  
4 Corps as part of the special conditions for the  
5 pyramid package for the project. Funding for phase  
6 2 construction could be allocated for an out year,  
7 with further coordination with the Corps. This  
8 request is not intended to modify the trustees'  
9 existing ranking of projects under consideration.  
10 It is intended to highlight there are planning steps  
11 that need to be undertaken early on to ensure a  
12 successful project when construction funding becomes  
13 available in upcoming years. If you have any  
14 questions, please feel free to contact Timothy Day  
15 at (850) 595-1144. Best regards, Doug Underhill,  
16 Commissioner, District 2."

17 MR. REYNOLDS: Thank you. Number 2, Jessica  
18 Bibza.

19 MS. BIBZA: Hi, there. Good evening. I'm  
20 Jessica Bibza with the National Wildlife Federation  
21 and I really want to applaud this initial  
22 restoration plan for Florida as being an impressive  
23 suite of projects. I'm pleased about the water  
24 quality and nutrient reduction projects in Pensacola  
25 Bay. The fact that you screened 1,400 projects to

1           come up with 32 alternatives and 24 preferred is  
2           ever more impressive. It's a lot of projects to go  
3           through. Within the restoration categories, we're  
4           especially pleased to see two National Wildlife  
5           Federation priority projects addressed in this plan:  
6           Carpenter's Creek, which was selected. Two projects  
7           in Carpenter's Creek were selected and MK Ranch,  
8           which was not selected as preferred, but we  
9           definitely support its consideration in other rounds  
10          of NRDA funding or for other funding sources.  
11          According to the draft plan that MK Ranch was not  
12          preferred, because the likelihood of success was  
13          contingent on the acquisition of the Lake Wimico  
14          parcel. That's another project that we actually --  
15          is one of our priorities, so, in our mind, it's  
16          going to be a two for one when Lake Wimico gets done  
17          because, then, hopefully, that will pay for the work  
18          and open the door for MK Ranch restoration as well.  
19          We really -- National Wildlife Federation really  
20          appreciates the opportunity for public input and the  
21          development of the restoration plans, including the  
22          solicitation for project ideas through the portals  
23          and meetings such as this. Likewise, I think this -  
24          - we feel that the state trustees, FWC, and DEP have  
25          done a terrific job of communicating with National

1 Wildlife Federation and other NGOs, really listening  
2 to our input with regard to priority projects and so  
3 forth. However, I think that there may be better  
4 opportunities for coordination with the community as  
5 a whole. I mean, there was kind of a long time  
6 between those initial announcements and the final  
7 release of this plan and I think a lot of members of  
8 the public that don't have such access to the  
9 decision makers are kind of left in limbo, wondering  
10 what's going on. In addition, there are probably  
11 opportunities for better coordination and maybe even  
12 potential leveraging of opportunities if the project  
13 sponsors engage more closely with local communities  
14 as projects are being developed. Counties, cities,  
15 local groups, they might have valuable input that  
16 could be built into projects sooner rather than  
17 later and I think we heard very similar comments to  
18 that when we met in Gulfport, Mississippi earlier  
19 this summer. You know, so I think -- and I -- it  
20 varies across projects. For example, WQ 1, the  
21 Carpenter Creek headwater quality project to be  
22 implemented by DP has ten partners listed -- ten  
23 local partners and that's great, but maybe some of  
24 the other projects, not so much. FM 1 in Gulf  
25 Island National Seashore, the beneficial use

1 project, which although was not selected, it only  
2 listed two other federal partners and no local  
3 partners and as we heard, you know, I think local  
4 governments might have some -- and community groups  
5 might have some input. Likewise, the nutrient  
6 reduction projects didn't list any partners in -- at  
7 least in the summary project description. I  
8 apologize. I haven't been through all 500 page and  
9 maybe there are other partners listed in there and I  
10 haven't gotten to those yet. Also, since there's  
11 such a small audience, I think I'm just going to  
12 keep talking, not too long. Don't worry. I also am  
13 really encouraged and, again, I haven't been through  
14 the whole document and maybe it's articulated in  
15 there, but really encouraged by TIG to consider the  
16 impacts of future sea level rise and flooding on  
17 these projects. I think resilience is a really  
18 important issue. The REC 6, R-E-C 6, project, Joe's  
19 Bayou, I'm glad to see that's going to include  
20 living shoreline elements and would really like to  
21 see more projects that incorporate green  
22 infrastructure and considering resilience in their  
23 design and implementation. Thank you.

24 MR. REYNOLDS: Thank you. Walter Ernest.

25 MR. ERNEST: My name is Walter Ernest. I'm

1 director of operations for the Pelican Coast  
2 Conservancy. We're a regional land trust. We  
3 operate in the Gulf states, but I want to encourage  
4 the trustees to reach out to the Florida Association  
5 of Land Trust and the Partnership for Gulf Coast  
6 Land Conservation. Both of these groups could be  
7 instrumental in providing technical advice on future  
8 land conservations projects. I know there were not  
9 any in this round, but, hopefully, future rounds  
10 NRDA will have land conservation projects in them.  
11 Other states have done this. I know Alabama did  
12 this. You know, one of the things about land  
13 conservation, why it's important, land conservation  
14 is restoration. When you look at water quality and  
15 nutrient reduction, one of the best ways you can do  
16 it is with creating or repairing a corridor, like  
17 the Perdido River, for instance. There's been a  
18 great deal of conserved properties, but there's  
19 still a lot of privately owned timberlands on the  
20 Perdido River that you could place conservation  
21 easements on with the intention of creating or  
22 repairing a corridor on the Florida side and then  
23 work with your Alabama partners to do the same thing  
24 on the Alabama side. Also, from -- for public use  
25 for -- you all did a great job with increasing

1 recreational opportunities, but, you know, land  
2 conservation can be utilized for public use, you  
3 know. Oftentimes, you may have a boat ramp, but you  
4 had to buy this parcel and you got this gorgeous  
5 wetland that adjoins the public launch. There you  
6 go. You have a piece of conserved property, but I  
7 just want to reiterate the importance of land  
8 conservation. In the State of Florida, the land  
9 trusts do work closely together through the Florida  
10 Association of Land Trusts. Tom Kay is the  
11 president of that. He's the director of the Alachua  
12 Conservation Trust in Gainesville and he would  
13 probably be here tonight, but they're all in  
14 Sarasota at some kind of state meeting for two days,  
15 but they could be a great partner and if any of you  
16 ever need to reach out to me, feel free to as well.  
17 Thank you.

18 MR. REYNOLDS: Thank you. Susan Cerulean.

19 MS. CERULEAN: Hi. I'm a retired wildlife  
20 biologist and a nature writer for Florida and I'm  
21 here specifically to support habitat project FM 6 on  
22 Saint Vincent National Wildlife Refuge. As a  
23 retired person, I spend many volunteer days a month  
24 doing sea turtle patrol and shore bird monitoring on  
25 the refuge. I get out in the field much more than I

1           ever did as an administrator and, with climate  
2           change and with oil spill threats, with all the  
3           things that are threatening -- particularly on our  
4           refuge, snowy plovers and loggerhead sea turtles,  
5           anything we can do to reduce the burden of threat to  
6           these animals will increase the likelihood that  
7           they'll be here in the future and so the thought of  
8           getting rid of feral hogs, which would love to -- do  
9           love to eat sea turtle eggs and snowy plover chicks,  
10          is really important to our refuge as an undisturbed  
11          barrier island coast and a true refuge for these  
12          species, so I'm glad to see that there and thank you  
13          for doing that.

14                 MR. REYNOLDS: That's the four I have. Would  
15                 anyone else like to make a comment tonight? Yes?  
16                 We'll catch you.

17                 MS. BAUMAN: Yeah. I'll come down.

18                 MR. REYNOLDS: You know the rules.

19                 MS. BAUMAN: I do. I'm Janet Bauman with the  
20                 Nature Conservancy and I wanted to thank the Florida  
21                 TIG for selecting a great slate of projects and  
22                 we're particularly thankful that the Perdido paddle  
23                 trail was selected and Rattlesnake Bluff.  
24                 Rattlesnake Bluff is a piece that was really a long  
25                 time in coming that's a result of some work our

1 scientists tested and identified water bodies that  
2 were highly impacted with sediments across the  
3 panhandle, so this is sort of the fruit of that  
4 labor that happened many years ago and I just wanted  
5 to suggest, in terms of water quality, you know,  
6 there are a number of water quality projects, both  
7 nutrient reduction and sediment reduction and think  
8 it would be really helpful, in terms of talking  
9 about monitoring and adaptive management, to compare  
10 the nutrient reduction that's achieved to State  
11 TMDLs or B map so that one can see the difference  
12 that the particular project is making or not making  
13 in terms of meeting the actual B map, if there's one  
14 there, or a TMDL and I realize sometimes, you know,  
15 it may -- the impact may be minimal, but sometimes  
16 it may be significant. I think that's certainly  
17 something that the public and the regulatory  
18 agencies would like to see. Thank you.

19 MR. REYNOLDS: Thank you. These are already  
20 filled out --

21 MS. PHILLIPS: Oh, okay.

22 MR. REYNOLDS: -- by other people.

23 MS. PHILLIPS: Thank you.

24 MR. REYNOLDS: Anybody else?

25 MS. PHILLIPS: Can I change my card? I'm a



1 member of the public.

2 MR. REYNOLDS: Since we don't have the benefit  
3 of the card, you'll have to introduce yourself.

4 MS. PHILLIPS: My name is Cindy Phillips and  
5 I'm a member of the public and I would just like to  
6 add something to the comment that was said earlier  
7 about the public kind of being left in limbo or in  
8 the dark. Because the DEP has a nice events  
9 calendar on their website, I would just add that  
10 this event was not actually added to the calendar,  
11 so it would be helpful in the future if you're  
12 having an open house or a public meeting that it's  
13 actually put on the DEP calendar. Thank you.

14 MR. REYNOLDS: Would any of the remaining six  
15 people like to -- I assume that's a no. All right.  
16 Once again, October 26, it's the deadline for  
17 comments. It's the last time you're going to hear  
18 me say this. [www.gulfspillrestoration.noaa.gov](http://www.gulfspillrestoration.noaa.gov) is  
19 the website. I also want to remind you about the  
20 handouts, which are over there on the tables.  
21 There's good information on those handouts,  
22 including all the ways you can submit comments.  
23 Please, if you didn't get a set of handouts, go grab  
24 a set. Again, you can make comments tonight  
25 verbally, which I think we're done with, provide

1 written comments, or submit comments online. You  
2 can mail your comments to the address on the screen  
3 or you can go through the website that's listed on  
4 the screen and on the handouts to make your comments  
5 through October 26. Thank you all for your  
6 attendance and participation. I'm now formally  
7 going to close the meeting.

8 (PUBLIC HEARING CONCLUDED AT 7:29 P.M.)

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C E R T I F I C A T E

STATE OF FLORIDA)  
COUNTY OF ORANGE)

I, KRISTIN ELAINE RUBASH , Court Reporter and  
Notary Public for the State of Florida at Large, do  
hereby certify that I was authorized to and did report  
the foregoing proceeding and that said transcript is a  
true record of the testimony given by the witness.

I FURTHER CERTIFY that I am not of counsel for,  
related to, or employed by any of the parties or  
attorneys involved herein, nor am I financially  
interested in said action.

Submitted on: October 12, 2018.

\_\_\_\_\_  
KRISTIN ELAINE RUBASH  
Court Reporter, Notary Public

A		
<b>able</b>	<b>addresses</b>	<b>allocation</b>
22:2,12 24:16	16:1	9:18 10:8 32:23
<b>access</b>	<b>adjacent</b>	<b>altering</b>
26:2 35:8	21:14 30:25 31:17	30:11
<b>accurate</b>	<b>adjoins</b>	<b>alternative</b>
5:7	38:5	13:15
<b>accurately</b>	<b>adjunct</b>	<b>alternatives</b>
5:3 30:20	25:15	9:12 13:3 34:1
<b>achieved</b>	<b>Administration</b>	<b>amenities</b>
40:10	2:8 28:18	25:9,16 26:2
<b>acquisition</b>	<b>administrative</b>	<b>Ames</b>
34:13	10:3,19	2:10 4:2,3 28:10
<b>acres</b>	<b>administrator</b>	<b>amount</b>
16:10	17:19 39:1	15:2
<b>Act</b>	<b>advice</b>	<b>Amy</b>
7:16 12:9,17	37:7	2:3 28:14
<b>action</b>	<b>afforded</b>	<b>analysis</b>
43:15	30:15	15:18 31:5
<b>actions</b>	<b>agencies</b>	<b>and/or</b>
9:4 13:22 31:21	7:16,18 11:8,9 40:18	13:21
<b>active</b>	<b>agency</b>	<b>animals</b>
16:15	2:3,16,19 11:12 28:15	16:14 39:6
<b>activities</b>	<b>agenda</b>	<b>announcements</b>
7:21,23 8:10,20 13:20,22,24	13:6,8	35:6
16:6,12,23 17:10 19:14	<b>ago</b>	<b>anticipated</b>
23:11 32:16,24	40:4	32:7,17
<b>actual</b>	<b>agreeable</b>	<b>Anybody</b>
32:19 40:13	33:1	29:6 40:24
<b>acutely</b>	<b>agreement</b>	<b>apologize</b>
20:9	8:23	36:8
<b>adaptive</b>	<b>agricultural</b>	<b>APPEARANCES</b>
10:2 40:9	18:24 20:3	2:1
<b>add</b>	<b>Agriculture</b>	<b>applaud</b>
41:6,9	2:9,17,18 19:8 28:16	33:21
<b>added</b>	<b>Air</b>	<b>appreciates</b>
41:10	21:14 30:15	34:20
<b>addition</b>	<b>Alabama</b>	<b>approximately</b>
35:10	15:21 18:13 24:15 31:15	9:2,19 32:13
<b>additional</b>	37:11,23,24	<b>archeological</b>
13:1 31:4 32:6	<b>Alachua</b>	32:25
<b>address</b>	38:11	<b>area</b>
6:15 8:25 16:20 17:13 42:2	<b>Alligator</b>	10:15 11:2,4 23:1,13,16 25:13
<b>addressed</b>	22:6,8	25:22 31:1
14:4 17:1 32:14 34:5	<b>allocated</b>	<b>areas</b>
	10:10,14 15:3 33:6	10:25 24:10 26:3 31:13

<p><b>Army</b> 32:15,20 <b>articulated</b> 36:14 <b>artificial</b> 30:8 <b>Ashbrook</b> 4:7 <b>asked</b> 5:4 <b>assess</b> 7:18 <b>assesses</b> 8:14 <b>assessing</b> 8:21 <b>assessment</b> 1:1,5 6:25 7:1 8:16 9:8,10 <b>assist</b> 24:13 31:5 <b>assistance</b> 31:8 <b>Assistant</b> 13:9 <b>associated</b> 8:10 10:24 16:3 <b>Association</b> 37:4 38:10 <b>assume</b> 41:15 <b>assure</b> 30:23 <b>Atmospheric</b> 2:7 28:18 <b>attend</b> 6:23 <b>attendance</b> 42:6 <b>attention</b> 10:11 <b>attorneys</b> 43:14 <b>audience</b> 36:11 <b>August</b></p>	<p>11:18 <b>authorized</b> 43:8 <b>available</b> 12:12 20:22 21:11 33:13 <b>avenues</b> 28:5 <b>avoids</b> 12:21 <b>aware</b> 20:9</p> <hr/> <p style="text-align: center;"><b>B</b></p> <hr/> <p><b>B</b> 40:11,13 <b>back</b> 26:24 29:12 <b>background</b> 13:6 <b>bacteriological</b> 23:5,8 <b>bang</b> 19:17 <b>Barren</b> 19:21 <b>barrier</b> 31:23 39:11 <b>Base</b> 21:14 <b>based</b> 7:15 21:18 32:16,25 <b>basin</b> 20:5 22:16 <b>basis</b> 23:4 <b>Battle</b> 2:9 28:16 <b>Bauman</b> 3:12 39:17,19,19 <b>Bay</b> 19:19 20:20,21 21:8,17,23 22:4,17 24:19 25:4 29:21,21 33:25 <b>Bayou</b> 22:17 25:13 36:19</p>	<p><b>beach</b> 16:11 20:12 21:5,10 23:2,3,6 23:8 25:8 30:9,11,23 31:11 31:12,16,17 32:1,6 <b>beaches</b> 30:25 <b>began</b> 11:19 14:8,13,21 <b>behalf</b> 4:6 29:25 <b>believe</b> 24:12 <b>Ben</b> 2:9,20 13:6,8 17:24 26:20 28:16 <b>beneficial</b> 30:2 35:25 <b>beneficially</b> 30:24 <b>benefit</b> 21:25 32:3,8 41:2 <b>benefits</b> 12:21 14:2 <b>best</b> 20:4 33:15 37:15 <b>better</b> 35:3,11 <b>Bibza</b> 3:6 33:18,19,20 <b>bicycle</b> 26:16 <b>billion</b> 8:24 9:2,3 <b>biologist</b> 38:20 <b>bird</b> 38:24 <b>birds</b> 32:9 <b>bit</b> 23:25 <b>blue</b> 5:4,5,6,9,13,15,16 9:21 10:2 15:15 <b>Bluff</b></p>
--	---	---

<p>21:12,13 39:23,24  <b>board</b>                  29:18  <b>boardwalk</b>                  25:1  <b>boardwalks</b>                  25:18 26:5  <b>boat</b>                  25:10,18 38:3  <b>bodies</b>                  40:1  <b>border</b>                  15:21 18:13  <b>boundaries</b>                  15:17  <b>box</b>                  6:17 27:7,23  <b>BP</b>                  8:23,25 9:1,7,19 10:8  <b>briefly</b>                  20:18  <b>buck</b>                  19:17  <b>budget</b>                  30:18 31:22,25 32:13  <b>building</b>                  1:11 32:10  <b>built</b>                  35:16  <b>burden</b>                  39:5  <b>busy</b>                  6:22  <b>buy</b>                  38:4</p> <hr/> <p style="text-align: center;"><b>C</b></p> <hr/> <p><b>C</b>                  43:1,1  <b>calendar</b>                  41:9,10,13  <b>call</b>                  6:18 9:9 11:21 13:6 14:5 29:2                  29:5,8  <b>called</b></p>	<p>11:3 19:10,20,21 23:15 25:7  <b>camp</b>                  24:18  <b>camping</b>                  24:10,10  <b>canoes</b>                  23:19 24:13,16  <b>Cape</b>                  26:10  <b>capture</b>                  27:21  <b>captured</b>                  5:3  <b>card</b>                  5:4,5,6,9,14,15,16 40:25 41:3  <b>Carpenter</b>                  20:25 35:21  <b>Carpenter's</b>                  34:6,7  <b>Carrabelle</b>                  23:2,3,5,7  <b>case</b>                  19:19  <b>catch</b>                  39:16  <b>categories</b>                  34:3  <b>caused</b>                  7:2 8:9 9:1 16:6  <b>cellphones</b>                  4:22  <b>certain</b>                  15:12 19:3 32:21  <b>certainly</b>                  19:2 40:16  <b>certify</b>                  43:8,12  <b>Cerulean</b>                  3:10 38:18,19  <b>chair</b>                  4:4  <b>change</b>                  5:11,14 29:7 32:22 39:2 40:25  <b>chapter</b>                  15:18,19</p>	<p><b>character</b>                  16:20  <b>characteristics</b>                  16:18 23:14  <b>Charlotte</b>                  15:22 18:14 23:13  <b>chat</b>                  27:7,23  <b>chicks</b>                  39:9  <b>Choctawhatchee</b>                  21:23  <b>CHRIS</b>                  2:19  <b>Cindy</b>                  3:13 41:4  <b>cities</b>                  35:14  <b>citizens</b>                  4:11  <b>city</b>                  4:8 21:2 22:14,16,18,25 25:14                  25:15  <b>claims</b>                  8:3  <b>clarity</b>                  14:1  <b>clear</b>                  21:20  <b>climate</b>                  39:1  <b>close</b>                  27:9 42:7  <b>closely</b>                  19:11 35:13 38:9  <b>closures</b>                  20:13  <b>coast</b>                  3:9 18:22 20:18 37:1,5 39:11  <b>coastal</b>                  9:24 16:7 22:6,11 23:18,20  <b>code</b>                  18:5  <b>collaboration</b>                  4:10</p>
---	--	---

<b>collateral</b> 12:21 <b>color</b> 15:15 18:5,8 23:23 <b>colors</b> 15:11 <b>come</b> 5:12,24 6:7 10:5 29:9,11 34:1 39:17 <b>coming</b> 28:25 39:25 <b>comment</b> 5:8,11 6:5,6,8 11:16 26:25 27:7,8,18,20,22,23,23,25 28:6,24 29:19 39:15 41:6 <b>comments</b> 5:24 6:12,16,18 7:13 27:6,11 27:19,21 28:1,1,4,20,21,22 28:23 35:17 41:17,22,24 42:1,1,2,4 <b>commercial</b> 21:11 30:7 <b>Commission</b> 2:5 28:13 31:10 <b>commissioner</b> 4:7 29:23 33:16 <b>commitment</b> 31:4 <b>committed</b> 9:3,5 <b>commonly</b> 6:25 <b>communicating</b> 34:25 <b>communities</b> 35:13 <b>community</b> 35:4 36:4 <b>companion</b> 24:21 <b>compare</b> 40:9 <b>compensate</b> 7:22 <b>compensation</b>	8:1,6 <b>complement</b> 20:6 <b>complementing</b> 22:20 <b>complements</b> 20:1 24:14 <b>complete</b> 9:4 26:19 <b>completed</b> 5:9 12:10 <b>component</b> 30:6 31:10 <b>composed</b> 11:8 <b>composting</b> 24:11 <b>concentrated</b> 19:15 <b>conclude</b> 7:12 28:6 <b>CONCLUDED</b> 42:8 <b>condition</b> 7:24 <b>conditions</b> 33:4 <b>conduct</b> 11:13,22 14:6 <b>CONFERENCE</b> 1:12 <b>Congress</b> 16:16 <b>conjunction</b> 9:6 <b>connect</b> 22:25 <b>connections</b> 22:22 <b>Conservancy</b> 24:7 37:2 39:20 <b>conservation</b> 2:4 3:9 19:10 28:12 31:7,9 37:6,10,13,13,20 38:2,8,12 <b>conservations</b>	37:8 <b>conserve</b> 9:22 <b>conserved</b> 37:18 38:6 <b>consider</b> 27:10 36:15 <b>consideration</b> 28:22 33:9 34:9 <b>considered</b> 9:10 12:2 <b>considering</b> 9:13 36:22 <b>consistent</b> 9:15 30:16 <b>constructed</b> 24:9 <b>constructing</b> 21:3 <b>construction</b> 13:23 24:9 33:6,12 <b>contact</b> 33:14 <b>contains</b> 9:14 <b>contingent</b> 34:13 <b>continue</b> 17:21 18:3 <b>contribute</b> 18:25 <b>contributes</b> 30:9 <b>contributor</b> 19:2,4 <b>control</b> 17:9,10 <b>conversation</b> 4:23 <b>coordination</b> 33:7 35:4,11 <b>Coram</b> 2:12 17:18,24 26:22 <b>Corps</b> 32:15,16,20 33:2,4,7
---	---	--

<p><b>corridor</b> 37:16,22</p> <p><b>cost</b> 8:19 12:19 14:2,20 15:1 17:15 20:7 25:13</p> <p><b>costs</b> 19:12</p> <p><b>Council</b> 20:3</p> <p><b>counsel</b> 10:22,22 43:12</p> <p><b>Counties</b> 35:14</p> <p><b>county</b> 3:5 18:14 20:23,24 22:6 24:7 24:23 29:17,20,23 30:17 31:6,20 43:4</p> <p><b>county's</b> 30:6 31:1</p> <p><b>couple</b> 32:22</p> <p><b>court</b> 5:2 27:21 43:6,24</p> <p><b>covered</b> 28:6</p> <p><b>craft</b> 24:25</p> <p><b>created</b> 16:19</p> <p><b>creating</b> 37:16,21</p> <p><b>creation</b> 30:19</p> <p><b>Creek</b> 19:21,21 20:25 24:22 34:6,7 35:21</p> <p><b>criteria</b> 12:5,9,18,23,25,25 13:5</p> <p><b>critical</b> 30:6 32:4</p> <p><b>crossings</b> 21:16</p> <p><b>cubic</b> 32:14,18</p> <p><b>current</b></p>	<p>4:3</p> <p><b>currently</b> 21:22 22:16 25:10 26:11,13 32:20</p> <hr/> <p style="text-align: center;"><b>D</b></p> <hr/> <p><b>Damage</b> 1:4 9:8</p> <p><b>damages</b> 6:25 8:4,21,24 9:1</p> <p><b>DAN</b> 2:16</p> <p><b>dark</b> 9:21 41:8</p> <p><b>data</b> 31:4</p> <p><b>date</b> 1:7 32:19</p> <p><b>Day</b> 33:14</p> <p><b>days</b> 24:18 38:14,23</p> <p><b>deadline</b> 41:16</p> <p><b>deal</b> 37:18</p> <p><b>Dear</b> 30:3</p> <p><b>decide</b> 6:4 29:13</p> <p><b>decision</b> 35:9</p> <p><b>Deep</b> 10:6</p> <p><b>deepening</b> 30:8</p> <p><b>Deepwater</b> 1:4 4:16 7:2 8:9 12:8 13:8 16:5 17:19 20:1,22 30:3</p> <p><b>deficit</b> 16:22</p> <p><b>definitely</b> 34:9</p> <p><b>DEFLEY</b> 2:18</p>	<p><b>degrade</b> 30:13</p> <p><b>degree</b> 7:19</p> <p><b>denoted</b> 15:14</p> <p><b>DEP</b> 4:3 34:24 41:8,13</p> <p><b>DEP's</b> 4:16</p> <p><b>Department</b> 1:9 2:6,9,10,12,14,17,18,20 6:10,19 13:9 17:20 19:7 23:2 28:10,14,16 31:2</p> <p><b>depend</b> 18:19</p> <p><b>depends</b> 18:18</p> <p><b>deputy</b> 4:3</p> <p><b>describe</b> 20:18</p> <p><b>description</b> 36:7</p> <p><b>design</b> 13:19,21 22:1 23:10 36:23</p> <p><b>designated</b> 16:16 32:4</p> <p><b>Destin</b> 25:14,16</p> <p><b>detail</b> 5:21 12:16</p> <p><b>determine</b> 7:22 8:18</p> <p><b>determining</b> 8:19</p> <p><b>develop</b> 8:3 11:17 17:12 19:9 30:18 33:1</p> <p><b>developed</b> 12:23 13:18 31:6 35:14</p> <p><b>developing</b> 11:5</p> <p><b>development</b> 34:21</p>
--	---	--



<p><b>Dianne</b> 2:6 6:18 13:13,14 28:13</p> <p><b>difference</b> 40:11</p> <p><b>different</b> 19:12,13</p> <p><b>directly</b> 23:1 31:23</p> <p><b>director</b> 3:8 37:1 38:11</p> <p><b>discharge</b> 21:8</p> <p><b>discharges</b> 22:16</p> <p><b>discrete</b> 11:14</p> <p><b>discussed</b> 12:15 13:3</p> <p><b>discussing</b> 17:4</p> <p><b>discussion</b> 13:10 17:21</p> <p><b>disposal</b> 31:1</p> <p><b>distances</b> 29:12,12</p> <p><b>District</b> 21:19 22:22 24:6 29:23 33:16</p> <p><b>disturbed</b> 16:13</p> <p><b>document</b> 10:6 36:14</p> <p><b>documented</b> 31:16</p> <p><b>documents</b> 10:24</p> <p><b>DOI</b> 6:19</p> <p><b>DOI's</b> 6:20</p> <p><b>doing</b> 38:24 39:13</p> <p><b>domestic</b> 21:7</p> <p><b>door</b></p>	<p>34:18</p> <p><b>Doug</b> 29:23 33:15</p> <p><b>DOUGLAS</b> 1:11</p> <p><b>DP</b> 35:22</p> <p><b>draft</b> 1:1 5:22 7:10,13 9:13 11:18 12:16 13:3,11 15:7 16:3 17:21 24:3 27:8,17 34:11</p> <p><b>drains</b> 18:20</p> <p><b>draw</b> 10:11</p> <p><b>dredge</b> 32:20</p> <p><b>dredged</b> 30:22</p> <p><b>drift</b> 30:12</p> <p><b>drive</b> 29:12</p> <p><b>driven</b> 4:9</p> <p><b>droplet</b> 18:11</p> <p><b>dune</b> 22:6,11 23:18,20 32:10</p> <hr/> <p style="text-align: center;"><b>E</b></p> <hr/> <p><b>E</b> 43:1,1</p> <p><b>earlier</b> 9:5 10:6 35:18 41:6</p> <p><b>early</b> 9:3 10:10 15:3,22 33:11</p> <p><b>easements</b> 37:21</p> <p><b>easier</b> 15:10 26:4</p> <p><b>eastern</b> 27:4</p> <p><b>eat</b> 39:9</p>	<p><b>ecological</b> 8:14 25:19</p> <p><b>economy</b> 20:12</p> <p><b>educational</b> 25:2</p> <p><b>effectiveness</b> 12:19</p> <p><b>eggs</b> 39:9</p> <p><b>Eglin</b> 21:14</p> <p><b>either</b> 12:3 18:24</p> <p><b>ELAINE</b> 1:8 43:6,23</p> <p><b>electronically</b> 6:11 28:2</p> <p><b>elements</b> 36:20</p> <p><b>elevated</b> 24:10 25:1</p> <p><b>eligibility</b> 12:5,24</p> <p><b>eliminate</b> 21:7 22:24</p> <p><b>employed</b> 43:13</p> <p><b>enclosures</b> 24:11</p> <p><b>encourage</b> 37:3</p> <p><b>encouraged</b> 36:13,15</p> <p><b>engage</b> 35:13</p> <p><b>Engineer</b> 32:15</p> <p><b>engineering</b> 13:21</p> <p><b>enhanced</b> 10:1 14:22</p> <p><b>ENIRONMENTAL</b> 2:14</p> <p><b>enjoy</b></p>
--	---	---

<p>23:19  <b>enjoyment</b>                  8:11 26:8  <b>ensure</b>                  11:10 33:11  <b>environment</b>                  20:11  <b>environmental</b>                  1:1,9 2:3,10,12,16,19 7:3 8:8                  9:11 15:18 17:20 21:24                  28:11,15 31:3  <b>Ernest</b>                  3:8 36:24,25,25  <b>eroding</b>                  30:25  <b>erosion</b>                  30:9  <b>Escambia</b>                  3:5 18:13 20:23 24:7,23 29:17                  29:19,23 30:17 31:1,6,20  <b>especially</b>                  4:6 34:4  <b>essentially</b>                  24:10  <b>established</b>                  10:24  <b>estimated</b>                  14:20 15:1 17:15 19:12 20:7                  25:13  <b>estuaries</b>                  18:18,19,20 19:1  <b>evaluate</b>                  17:11  <b>evaluated</b>                  13:16 14:10,18,19,25 15:19  <b>evaluation</b>                  12:7,11  <b>evening</b>                  4:17,18 6:21,24 13:13 29:15                  29:19,22 33:19  <b>event</b>                  41:10  <b>events</b>                  41:8  <b>everybody's</b></p>	<p>4:21  <b>everyone's</b>                  29:11  <b>example</b>                  11:4 15:12 35:20  <b>exceedance</b>                  23:8  <b>exceedances</b>                  23:4  <b>exchange</b>                  22:8  <b>excited</b>                  25:5  <b>executed</b>                  32:17  <b>EXHIBITS</b>                  3:15  <b>existing</b>                  21:9 22:20 24:14 25:18 33:9  <b>expand</b>                  26:14  <b>expanding</b>                  21:9  <b>expect</b>                  32:13  <b>expensive</b>                  25:12  <b>extensive</b>                  16:6</p> <hr/> <p style="text-align: center;"><b>F</b></p> <hr/> <p><b>F</b>                  43:1  <b>facilitate</b>                  26:25 32:10  <b>facilitator</b>                  4:17,19  <b>facility</b>                  21:3,5 22:14 24:24  <b>fact</b>                  33:25  <b>factsheet</b>                  6:14 24:3  <b>factsheets</b>                  28:3</p>	<p><b>fall</b>                  14:14 15:11  <b>falls</b>                  11:6  <b>far</b>                  19:17  <b>feasibility</b>                  13:21  <b>feature</b>                  27:7,24  <b>federal</b>                  7:16 16:16,21 17:1 28:9 36:2  <b>federally</b>                  12:12 13:12 14:7 15:13 16:5,8                  16:10 17:9,17 32:7  <b>Federation</b>                  3:7 33:20 34:5,19 35:1  <b>feedback</b>                  27:16  <b>feel</b>                  33:14 34:24 38:16  <b>FEMALE</b>                  29:6  <b>feral</b>                  39:8  <b>field</b>                  38:25  <b>fill</b>                  5:4,4,6,15  <b>filled</b>                  5:16 40:20  <b>final</b>                  9:6 12:22 27:12 28:23 35:6  <b>finalize</b>                  27:11  <b>finally</b>                  6:14 8:20  <b>financially</b>                  43:14  <b>fine</b>                  32:23  <b>first</b>                  5:19 18:16 20:19,25 24:3 26:1                  29:14,17  <b>fish</b></p>
---	---	--

<p>2:4 20:13 28:12 31:8,9</p> <p><b>fishing</b> 25:11,16 26:7</p> <p><b>five</b> 9:20 18:21</p> <p><b>Flatwoods</b> 23:13</p> <p><b>flooding</b> 36:16</p> <p><b>Florida</b> 1:3,9,13 2:4,10,12,14 3:11 4:4 4:20 5:19,21,25 6:1,20 10:8 10:15 11:4,5,7,17,20 12:23 13:25 14:21 15:23 16:9,24 17:20 20:9,18,24 22:21 24:6 26:19 27:9,10 28:10,12 30:4 30:16 31:2,9 33:22 37:4,22 38:8,9,20 39:20 43:3,7</p> <p><b>Florida's</b> 7:10 12:3</p> <p><b>flow</b> 21:16</p> <p><b>FM</b> 15:15 30:1 31:24 35:24 38:21</p> <p><b>focusing</b> 19:20,22</p> <p><b>folks</b> 20:14 23:19 24:13,15 26:4,15</p> <p><b>followed</b> 11:17</p> <p><b>Force</b> 21:14</p> <p><b>foregoing</b> 43:9</p> <p><b>forestry</b> 18:24</p> <p><b>formal</b> 6:12 27:21</p> <p><b>formally</b> 42:6</p> <p><b>format</b> 5:18 15:11</p> <p><b>formed</b> 11:20</p> <p><b>forms</b></p>	<p>6:9</p> <p><b>Fort</b> 25:8 30:11</p> <p><b>forth</b> 35:3</p> <p><b>fortunate</b> 22:12</p> <p><b>forward</b> 4:14 5:24 18:3 28:25</p> <p><b>found</b> 4:21</p> <p><b>four</b> 10:12,16 12:23 14:10 17:6,16 20:19 22:3 25:24 39:14</p> <p><b>Frater</b> 2:20 13:7,13 26:21</p> <p><b>free</b> 33:14 38:16</p> <p><b>freshwater</b> 25:20</p> <p><b>FRIEND</b> 3:10</p> <p><b>fruit</b> 40:3</p> <p><b>full</b> 14:1</p> <p><b>fully</b> 12:10 13:17</p> <p><b>fun</b> 28:7</p> <p><b>fund</b> 21:25 22:24</p> <p><b>funded</b> 12:11 17:14 20:2 21:24 22:22</p> <p><b>funding</b> 10:4,17 13:17 15:4 17:6 19:6 20:1,3,21 22:18 33:5,12 34:10,10</p> <p><b>funds</b> 9:18 10:8,14,20 13:19 15:3</p> <p><b>further</b> 12:6,18 30:23 33:7 43:12</p> <p><b>future</b> 14:1,3,3 15:5 17:15 22:1 36:16 37:7,9 39:7 41:11</p>	<p><b>FWC</b> 34:24</p> <hr/> <p style="text-align: center;"><b>G</b></p> <hr/> <p><b>Gainesville</b> 38:12</p> <p><b>Gareth</b> 2:4 28:11</p> <p><b>generally</b> 8:17</p> <p><b>getting</b> 28:19 39:8</p> <p><b>give</b> 5:5,13,24 6:12,15 19:17</p> <p><b>given</b> 43:10</p> <p><b>gives</b> 4:5</p> <p><b>giving</b> 17:25</p> <p><b>glad</b> 36:19 39:12</p> <p><b>go</b> 6:10,16 18:12,15 20:8 24:18 34:2 38:6 41:23 42:3</p> <p><b>goal</b> 7:23 9:22 14:15 30:20 31:24</p> <p><b>goals</b> 9:15,21 10:12 11:11 12:19</p> <p><b>going</b> 4:15 12:24 18:16 20:14,14 23:16 26:2,3,24 29:13 34:16 35:10 36:11,19 41:17 42:7</p> <p><b>gold</b> 18:8</p> <p><b>good</b> 4:18 6:21 13:13 20:11 26:22 29:15 33:19 41:21</p> <p><b>gorgeous</b> 38:4</p> <p><b>gotten</b> 36:10</p> <p><b>government</b> 4:12</p> <p><b>governments</b></p>
--	---	--

36:4	<b>hall</b>	27:3 29:18
<b>grab</b>	4:24 5:1	<b>HOLLIMAN</b>
41:23	<b>hand</b>	2:16
<b>gradient</b>	5:5,12	<b>Hollow-</b>
23:2	<b>handouts</b>	19:20
<b>grant</b>	6:14 41:20,21,23 42:4	<b>hope</b>
31:2	<b>happened</b>	15:7
<b>graphic</b>	40:4	<b>hopefully</b>
10:21	<b>Harbor</b>	20:17 22:1 34:17 37:9
<b>great</b>	15:22 18:14	<b>hoping</b>
4:5,23 35:23 37:18,25 38:15	<b>harm</b>	23:6
39:21	8:6	<b>Horizon</b>
<b>greater</b>	<b>HCP</b>	1:4 4:16 7:3 8:9 10:7 12:8
13:25 20:20 22:3	31:10	13:8 16:5 17:19 20:1,22 30:4
<b>green</b>	<b>headwater</b>	<b>hotels</b>
9:23 36:21	35:21	20:14
<b>ground</b>	<b>headwaters</b>	<b>house</b>
11:13	21:2	29:18 41:12
<b>Group</b>	<b>health</b>	<b>HOWARD</b>
4:4 6:1 11:7 30:5	12:22 18:17 23:3	2:17
<b>grouped</b>	<b>healthy</b>	<b>Hurricane</b>
15:8,19	18:18,18 20:10,11 31:11	31:15
<b>groups</b>	<b>hear</b>	<b>hydrologic</b>
11:3 35:15 36:4 37:6	5:1 10:18 27:16 41:17	22:5 23:10,14
<b>guiding</b>	<b>heard</b>	
10:6	35:17 36:3	<hr/> <b>I</b> <hr/>
<b>Gulf</b>	<b>hearing</b>	<b>icon</b>
7:4 8:12 12:13 16:9,25 17:12	27:20 42:8	15:16 18:10 23:24
18:17,21 20:17 21:24 22:8	<b>heavily</b>	<b>icons</b>
25:6 30:2,10 31:5,12,14 32:1	20:20	15:11 18:6
32:4 33:2 35:24 37:3,5	<b>help</b>	<b>idea</b>
<b>Gulfport</b>	6:13 21:6 31:18	11:25 12:1,2
35:18	<b>helpful</b>	<b>ideas</b>
<hr/> <b>H</b> <hr/>	40:8 41:11	11:21,24 13:2 14:9,16 34:22
<b>Ha</b>	<b>Hi</b>	<b>identified</b>
29:24	33:19 38:19	40:1
<b>habitat</b>	<b>highlight</b>	<b>immediately</b>
9:22 12:12 13:11 14:7 16:4	33:10	31:17
17:12,16 30:14 31:7 32:4,25	<b>highly</b>	<b>impact</b>
38:21	40:2	40:15
<b>habitation</b>	<b>history</b>	<b>impacted</b>
15:13	31:21	40:2
<b>habitats</b>	<b>hogs</b>	<b>impacts</b>
16:8 17:8 31:20,23 32:2	39:8	9:11 15:24,25 17:11 30:13
	<b>holding</b>	31:22 36:16

<p><b>implement</b> 7:17</p> <p><b>implementation</b> 4:4 6:1 7:6 11:3,7 13:23 17:14 22:2 23:6 27:13 30:4 33:1 36:23</p> <p><b>implemented</b> 19:10 35:22</p> <p><b>implementing</b> 19:8</p> <p><b>importance</b> 38:7</p> <p><b>important</b> 5:22 6:23 8:13 20:15 28:4 36:18 37:13 39:10</p> <p><b>impressive</b> 33:22 34:2</p> <p><b>improve</b> 17:8 20:17 26:2,3,8 32:2</p> <p><b>improvements</b> 21:4 25:14,18,19</p> <p><b>improving</b> 23:14</p> <p><b>include</b> 7:10 13:17 14:3 15:17 24:5 26:5 36:19</p> <p><b>included</b> 27:17</p> <p><b>includes</b> 8:16,24 9:2</p> <p><b>including</b> 4:11 10:9 25:19 32:8 34:21 41:22</p> <p><b>incorporate</b> 36:21</p> <p><b>increase</b> 32:9 39:6</p> <p><b>increasing</b> 37:25</p> <p><b>INDEX</b> 3:1</p> <p><b>individual</b> 6:2 11:6 29:2</p> <p><b>information</b> 12:11 24:1 33:3 41:21</p>	<p><b>infrastructure</b> 30:7 36:22</p> <p><b>Ingram</b> 2:6 6:18,21 28:13</p> <p><b>initial</b> 12:16 13:1 19:6 22:22 33:21 35:6</p> <p><b>initiative</b> 21:18 22:1</p> <p><b>injured</b> 7:20,24 9:17 17:8</p> <p><b>injuries</b> 7:2 8:9,11 16:7,22</p> <p><b>injury</b> 8:8,14,17 9:10 12:7,21 16:2 16:21</p> <p><b>inlet</b> 30:5,19 32:15</p> <p><b>input</b> 4:14 34:20 35:2,15 36:5</p> <p><b>instance</b> 37:17</p> <p><b>instrumental</b> 37:7</p> <p><b>integrity</b> 31:19 32:11</p> <p><b>intended</b> 17:8 26:18 33:8,10</p> <p><b>intent</b> 11:22 13:24 14:6</p> <p><b>intention</b> 37:21</p> <p><b>interested</b> 43:15</p> <p><b>interim</b> 8:1</p> <p><b>Interior</b> 2:6,20 6:19 13:10 28:14</p> <p><b>Interior's</b> 6:10</p> <p><b>introduce</b> 28:8 41:3</p> <p><b>introduced</b> 11:19</p> <p><b>invasive</b></p>	<p>17:9</p> <p><b>invested</b> 20:21</p> <p><b>involve</b> 21:3 22:9,14,18 26:1</p> <p><b>involved</b> 43:14</p> <p><b>involves</b> 24:9</p> <p><b>involving</b> 32:18</p> <p><b>island</b> 32:12 35:25 39:11</p> <p><b>islands</b> 12:13 16:25 17:12 25:6 30:2 30:10 31:5,12,23 32:1,5 33:2</p> <p><b>issue</b> 36:18</p> <p><b>issued</b> 11:22</p> <p><b>issues</b> 17:13</p> <p><b>It'll</b> 25:14</p> <p><b>Ivan</b> 31:15</p> <hr/> <p style="text-align: center;"><b>J</b></p> <hr/> <p><b>Janet</b> 3:12 39:19</p> <p><b>Jessica</b> 3:6 33:17,20</p> <p><b>Jim</b> 2:14 4:15,18 26:24</p> <p><b>job</b> 34:25 37:25</p> <p><b>Joe</b> 4:8 22:15 26:11</p> <p><b>Joe's</b> 25:13 36:18</p> <p><b>Johnson</b> 30:11 31:12,17,25</p> <p><b>Joseph's</b> 22:17</p> <hr/> <p style="text-align: center;"><b>K</b></p> <hr/>
---	---	---

<b>Kay</b> 38:10	4:9	<b>limbo</b> 35:9 41:7
<b>kayaks</b> 24:14,16	<b>launch</b> 38:5	<b>limit</b> 29:9
<b>keep</b> 5:7 36:12	<b>launches</b> 25:17 26:7	<b>limited</b> 15:23
<b>Kelly</b> 25:15	<b>Laurie</b> 2:7 28:17	<b>linchpin</b> 20:10
<b>Key</b> 31:7,11,14,20 32:5	<b>leading</b> 18:20	<b>line</b> 24:17
<b>kick</b> 13:10	<b>leads</b> 20:12,13,13	<b>list</b> 12:4 25:16 29:1 36:6
<b>kills</b> 20:13	<b>learned</b> 18:3	<b>listed</b> 25:25 28:2 32:7 35:22 36:2,9 42:3
<b>kind</b> 35:5,9 38:14 41:7	<b>leave</b> 6:3	<b>listening</b> 28:8 35:1
<b>know</b> 4:11 6:2 8:23 18:12,17 21:25 26:15 28:25 35:19 36:3 37:8 37:11,12 38:1,3 39:18 40:5 40:14	<b>leaves</b> 15:5	<b>little</b> 7:8 23:25 25:8
<b>known</b> 16:4 28:17 32:21	<b>left</b> 16:21 35:9 41:7	<b>littoral</b> 30:12
<b>KRISTIN</b> 1:8 43:6,23	<b>legal</b> 7:15 10:23	<b>live</b> 20:9
<hr/> <b>L</b> <hr/>	<b>leisurely</b> 24:17	<b>lived</b> 16:14
<b>labor</b> 40:4	<b>Leonard</b> 2:4 28:11	<b>living</b> 9:24 25:21 36:20
<b>lake</b> 22:6,7,9 23:18,20 34:13,16	<b>Leslie</b> 2:10 4:2 28:10	<b>loadings</b> 21:15
<b>lakes</b> 22:11	<b>Let's</b> 20:8	<b>local</b> 4:12 31:3 35:13,15,23 36:2,3
<b>land</b> 18:21,24,25 19:11 37:2,5,6,8 37:10,12,13 38:1,7,8,10	<b>letter</b> 29:25	<b>located</b> 20:19 23:22
<b>landowners</b> 19:9	<b>level</b> 36:16	<b>lodge</b> 24:25
<b>lands</b> 12:13 13:12 14:8 15:14 16:5,8 16:16,21 17:1,9,17 18:20,23 24:8	<b>leveraging</b> 35:12	<b>loggerhead</b> 32:6 39:4
<b>large</b> 31:13 43:7	<b>life</b> 20:11	<b>long</b> 19:24,24 29:11,12,13 31:20 35:5 36:12 39:24
<b>largely</b>	<b>light</b> 10:2	<b>look</b> 4:14 10:4 15:2 18:21 19:11 21:15 22:25 37:14
	<b>lighting</b> 17:11,13	<b>looked</b> 19:15
	<b>likelihood</b> 12:20 34:12 39:6	
	<b>Likewise</b> 34:23 36:5	

<p><b>looking</b> 23:13</p> <p><b>looks</b> 4:20 29:4</p> <p><b>loss</b> 8:14 9:1</p> <p><b>losses</b> 8:1</p> <p><b>lost</b> 7:3</p> <p><b>lot</b> 34:2 35:7 37:19</p> <p><b>love</b> 39:8,9</p> <p><b>lower</b> 19:23,25 23:11</p> <p><b>luck</b> 18:15</p> <p><b>luxurious</b> 24:12</p> <hr/> <p style="text-align: center;"><b>M</b></p> <hr/> <p><b>mail</b> 6:9,17 28:1 42:2</p> <p><b>maintain</b> 20:15 30:18 31:19</p> <p><b>maintained</b> 16:17</p> <p><b>maintaining</b> 32:11</p> <p><b>maintenance</b> 30:8 32:15,20</p> <p><b>major</b> 21:21</p> <p><b>majority</b> 15:24</p> <p><b>makers</b> 35:9</p> <p><b>making</b> 28:20 40:12,12</p> <p><b>managed</b> 12:12 13:12 14:8 15:14 16:5,8 16:11,17 17:17</p> <p><b>management</b> 10:3 20:4 21:19,20 22:21</p>	<p>23:16 24:6 30:19 40:9</p> <p><b>manager</b> 3:5 13:9 29:16</p> <p><b>Manatee</b> 19:24</p> <p><b>manatees</b> 24:24</p> <p><b>mandatory</b> 7:15</p> <p><b>map</b> 18:4 23:1,21 40:11,13</p> <p><b>maps</b> 15:16</p> <p><b>marine</b> 9:24 32:8</p> <p><b>mark</b> 2:18 5:15</p> <p><b>Mark's</b> 26:18</p> <p><b>marked</b> 3:16 5:10</p> <p><b>master</b> 22:18</p> <p><b>match</b> 17:2</p> <p><b>Matt</b> 3:4 29:14,15</p> <p><b>Mattie</b> 25:15</p> <p><b>mean</b> 8:8 35:5</p> <p><b>meaning</b> 14:11</p> <p><b>meeting</b> 1:2 4:20 5:23 6:8,23 27:1,20 28:7 38:14 40:13 41:12 42:7</p> <p><b>meetings</b> 5:19 34:23</p> <p><b>meets</b> 12:8,19</p> <p><b>member</b> 6:20 41:1,5</p> <p><b>members</b> 28:8 29:18 35:7</p> <p><b>mentioned</b></p>	<p>10:5</p> <p><b>met</b> 11:11 13:5 35:18</p> <p><b>Mexico</b> 16:9 18:18 22:8</p> <p><b>mice</b> 31:11,16</p> <p><b>middle</b> 20:4</p> <p><b>miles</b> 16:10</p> <p><b>milestones</b> 11:17</p> <p><b>military</b> 30:6</p> <p><b>million</b> 9:20,22,23,25 10:1,4,9,10,19 15:2,5 17:17 20:8</p> <p><b>mind</b> 5:11 34:15</p> <p><b>minds</b> 29:7</p> <p><b>minimal</b> 40:15</p> <p><b>minute</b> 12:9</p> <p><b>minutes</b> 29:10</p> <p><b>Mississippi</b> 35:18</p> <p><b>mitigate</b> 31:21</p> <p><b>MK</b> 34:7,11,18</p> <p><b>modify</b> 33:8</p> <p><b>monetary</b> 8:21</p> <p><b>monitoring</b> 10:2,20 38:24 40:9</p> <p><b>month</b> 38:23</p> <p><b>Moore</b> 19:21</p> <p><b>mouse</b></p>
---	---	---

<p>32:6  <b>move</b>                  18:3  <b>multiple</b>                  6:6 27:18  <b>mutually</b>                  33:1</p> <hr/> <p style="text-align: center;"><b>N</b></p> <hr/> <p><b>name</b>                  4:2,18 29:1,8,15 36:25 41:4  <b>National</b>                  2:7 3:6 12:14,14 16:24,25                  23:12 25:6 26:18,19 28:18                  30:2,10 31:5,12 32:1,5 33:2                  33:20 34:4,19,25 35:25                  38:22  <b>natural</b>                  1:4 6:24 7:2,18,19 8:4,6,12,19                  8:25 9:16 30:12 31:19,22,25                  32:10  <b>nature</b>                  3:11 9:12 16:20 24:7 38:20                  39:20  <b>Naval</b>                  30:15  <b>navigational</b>                  30:5  <b>near</b>                  21:2 25:8  <b>near-shore</b>                  16:7 30:24  <b>need</b>                  28:24 29:9 30:21 32:14 33:11                  38:16  <b>needed</b>                  8:18,20  <b>nesting</b>                  32:8  <b>new</b>                  5:15 26:6  <b>Newbold</b>                  2:3 28:14  <b>newly</b>                  11:20</p>	<p><b>nexus</b>                  12:7  <b>NFWF</b>                  21:24  <b>NGO</b>                  4:12  <b>NGOs</b>                  35:1  <b>nice</b>                  41:8  <b>night</b>                  16:13  <b>nine</b>                  10:13 13:22 14:20,25 23:20  <b>NOA</b>                  28:17  <b>nocturnally</b>                  16:15  <b>northern</b>                  16:9  <b>Northwest</b>                  22:21 24:6  <b>Notary</b>                  43:7,24  <b>note</b>                  15:11 28:4  <b>noted</b>                  13:19 14:5 15:7 18:12  <b>notice</b>                  11:22 14:6  <b>November</b>                  11:20  <b>NR</b>                  18:8  <b>NRDA</b>                  5:19,21 7:1,1,5,8,14 8:2,13,16                  9:7 12:3 13:5 31:18 32:22                  34:10 37:10  <b>number</b>                  12:6,18 23:7 33:17 40:6  <b>numbering</b>                  15:10,15 17:2 18:6 23:23  <b>numbers</b>                  10:5  <b>nutrient</b></p>	<p>14:12,17 17:22 18:1,7,8,10,16                  19:18 33:24 36:5 37:15 40:7                  40:10  <b>nutrients</b>                  18:25 19:2,5  <b>NWR/</b>                  3:11</p> <hr/> <p style="text-align: center;"><b>O</b></p> <hr/> <p><b>oat</b>                  15:16  <b>objections</b>                  30:3  <b>objectives</b>                  9:15 12:20  <b>obligated</b>                  9:4  <b>observation</b>                  26:5  <b>obstruction</b>                  22:7,10,11  <b>occur</b>                  12:13 25:24,24 32:21  <b>occurred</b>                  7:25 15:24 16:12,23  <b>occurs</b>                  26:10  <b>ocean</b>                  11:1  <b>Oceanic</b>                  2:7 28:18  <b>October</b>                  1:7 6:5 27:4,9,24 28:5 41:16                  42:5 43:17  <b>offshore</b>                  31:1  <b>Oftentimes</b>                  38:3  <b>Oh</b>                  40:21  <b>oil</b>                  1:4 7:3,15,17,21 8:9 9:2,10,17                  12:8,8,17 16:6,12 20:24 30:4                  39:2  <b>oiled</b></p>
--	--	--



<p>16:10  <b>oiling</b>  16:22  <b>Okaloosa</b>  25:7  <b>okay</b>  40:21  <b>on-</b>  7:22  <b>Once</b>  41:16  <b>ones</b>  19:16 26:1  <b>online</b>  6:10,10 12:4 42:1  <b>OPA</b>  12:25  <b>open</b>  10:25 29:18 34:18 41:12  <b>operate</b>  37:3  <b>operations</b>  3:9 37:1  <b>opportunities</b>  10:1 14:23 30:14 35:4,11,12  38:1  <b>opportunity</b>  5:24 7:13 27:5 34:20  <b>orange</b>  9:22 43:4  <b>order</b>  11:12  <b>organization</b>  6:3  <b>outlined</b>  9:15 10:12,13,16 13:15  <b>outside</b>  15:25  <b>oversight</b>  10:3,23  <b>overview</b>  7:11 11:16 17:25 26:23  <b>owned</b>  37:19  <b>ownership</b></p>	<p>18:23,23</p> <hr/> <p style="text-align: center;"><b>P</b></p> <hr/> <p><b>P&amp;D</b>  13:19,20,24 17:11  <b>P.M</b>  42:8  <b>P.O</b>  6:17  <b>package</b>  33:5  <b>paddle</b>  24:4,17,25 25:17 26:7 39:22  <b>page</b>  3:2 36:8  <b>paid</b>  8:25  <b>panhandle</b>  15:23 16:1 21:22 22:12 23:22  40:3  <b>parcel</b>  34:14 38:4  <b>park</b>  25:9,15 26:10,14,15,17 31:14  31:14  <b>PARKER</b>  2:19  <b>parking</b>  26:3  <b>parks</b>  25:24,25,25 26:3,9  <b>part</b>  5:22 7:4 13:6,7 28:7 33:4  <b>participating</b>  4:13  <b>participation</b>  42:6  <b>particular</b>  40:12  <b>particularly</b>  39:3,22  <b>parties</b>  8:4 43:13  <b>partner</b>  38:15</p>	<p><b>partners</b>  24:5,20 30:17 35:22,23 36:2,3  36:6,9 37:23  <b>Partnership</b>  37:5  <b>parts</b>  5:18  <b>pass</b>  30:3,5,9,13,19,22 31:18  <b>path</b>  26:15  <b>patrol</b>  38:24  <b>Patton</b>  22:17  <b>pavilions</b>  25:11 26:6  <b>pay</b>  8:22 34:17  <b>PDARP</b>  9:9,12,16 10:5 12:20  <b>Pelican</b>  3:9 37:1  <b>Peninsula</b>  26:11  <b>Pens</b>  23:15  <b>Pensacola</b>  20:20,21 21:2,5,8,17 22:4  25:4 29:21 30:3,5,15,18,22  31:18 33:24  <b>Pensacola/Perdido</b>  19:19  <b>people</b>  5:13 29:11 40:22 41:15  <b>PEPC</b>  6:11  <b>per-month</b>  23:4  <b>percent</b>  18:22  <b>Perdido</b>  15:20 24:4,19 29:21 31:7,11  31:14 32:5 37:17,20 39:22  <b>period</b></p>
---	--	---

<p>27:8,22 29:19</p> <p><b>permitting</b> 13:22 32:24</p> <p><b>perpetuity</b> 16:19</p> <p><b>person</b> 38:23</p> <p><b>phase</b> 32:23 33:5</p> <p><b>Phil</b> 2:12 17:18,18</p> <p><b>Phillips</b> 3:13 40:21,23,25 41:4,4</p> <p><b>phonetic</b> 6:11 21:24</p> <p><b>picked</b> 19:5,16 20:16</p> <p><b>Pickens</b> 30:11</p> <p><b>picnic</b> 25:11</p> <p><b>picture</b> 23:18</p> <p><b>piece</b> 38:6 39:24</p> <p><b>piers</b> 25:11,17 26:7</p> <p><b>Pine</b> 19:21</p> <p><b>place</b> 1:9 37:20</p> <p><b>placement</b> 30:24</p> <p><b>plan</b> 1:1 4:20 5:21,22 7:10,13 9:8 9:13 10:17 11:15,18 12:16 13:3,11,16 14:4,7,10,18,19 14:25 15:4,7,9 16:1,3 17:2,3 17:15,22 19:7 22:19 23:17 23:25 24:3 27:9,11,12,17 28:23 30:20,20 31:7 33:1,22 34:5,11 35:7</p> <p><b>planning</b> 7:6 8:17 9:6 11:16,23 13:18 13:21 14:12 21:25 23:10</p>	<p>32:12 33:10</p> <p><b>plans</b> 15:6,17 19:10 21:20 34:21</p> <p><b>plant</b> 17:10 18:9</p> <p><b>platforms</b> 26:6</p> <p><b>please</b> 4:24 5:5,9,25 29:8,10 33:14 41:23</p> <p><b>pleased</b> 33:23 34:4</p> <p><b>pleasure</b> 4:5</p> <p><b>plover</b> 39:9</p> <p><b>plovers</b> 39:4</p> <p><b>podium</b> 13:7 17:18</p> <p><b>polluter</b> 8:22</p> <p><b>Pollution</b> 7:15 12:8,17</p> <p><b>Pond</b> 19:24,24</p> <p><b>poor</b> 20:12</p> <p><b>population</b> 31:16</p> <p><b>populations</b> 31:11</p> <p><b>Port</b> 4:8 22:15</p> <p><b>portal</b> 11:25</p> <p><b>portals</b> 12:4 34:22</p> <p><b>portion</b> 6:8 26:25</p> <p><b>Posner</b> 3:4 29:14,15,16</p> <p><b>post-settlement</b> 10:21 11:10</p> <p><b>potential</b></p>	<p>35:12</p> <p><b>practices</b> 20:4</p> <p><b>pre-</b> 11:10</p> <p><b>predator</b> 17:9</p> <p><b>predict</b> 30:21</p> <p><b>predicted</b> 14:2</p> <p><b>preferred</b> 13:16 14:11,18,20,25 15:1 16:2 17:4,7,16,25 23:20 32:22 34:1,8,12</p> <p><b>prepared</b> 9:7</p> <p><b>presentation</b> 5:20 7:7,12 18:4 27:6</p> <p><b>presented</b> 9:9</p> <p><b>preserve</b> 16:18</p> <p><b>president</b> 38:11</p> <p><b>pretty</b> 4:25</p> <p><b>prevents</b> 22:7</p> <p><b>previously</b> 12:10</p> <p><b>primarily</b> 7:9 16:13</p> <p><b>primary</b> 30:20</p> <p><b>priorities</b> 34:15</p> <p><b>priority</b> 34:5 35:2</p> <p><b>private</b> 4:11 18:22,23 19:9</p> <p><b>privately</b> 37:19</p> <p><b>probably</b> 5:13 22:10 35:10 38:13</p>
---	---	--

<p><b>proceed</b> 27:13</p> <p><b>proceeding</b> 43:9</p> <p><b>PROCEEDINGS</b> 3:3 4:1</p> <p><b>process</b> 4:14 7:5,8,14,15,17 8:2,16 12:15 13:14 14:9,13,17,22 14:24</p> <p><b>processes</b> 32:10</p> <p><b>program</b> 3:4 4:16 17:19 29:16 32:16</p> <p><b>programmatic</b> 9:8,12</p> <p><b>project</b> 6:14 11:21,24,24 12:1,1,2,5 12:10,24 13:2,2,15 14:8,16 17:11 19:25 20:2,25 21:1,6 21:13,23 22:4,5,13,19,20,23 23:7 24:4,5,8,14,20,21,21,23 25:5,6,9 26:14 28:3 30:1 31:6,18,24,24 32:3,17 33:5 33:12 34:14,22 35:12,21 36:1,7,18 38:21 40:12</p> <p><b>projects</b> 4:9 7:7,11,14 9:14 10:10,15 11:6,13,14 12:6,12,19 13:4 13:11,18,19,19,20,24 14:1,3 14:5,6,7,10,14,18,19,23,24 15:2,8,11,13,13,17,20,22 16:3,4 17:2,5,5,7,16,23,25 18:11,12,17 19:6,12 20:5,7 20:16,19 22:3,13 23:9,10,17 23:21,22,24 24:1,2 25:23 26:9,10,23 27:11,17 29:20 33:9,23,24,25 34:2,5,6 35:2 35:14,16,20,24 36:6,17,21 37:8,10 39:21 40:6</p> <p><b>properties</b> 21:12 37:18</p> <p><b>property</b> 24:22 38:6</p> <p><b>proposed</b></p>	<p>7:11,14 9:11 14:11 15:4 17:6 27:16 31:18</p> <p><b>protect</b> 9:24</p> <p><b>protection</b> 1:10 2:3,11,13,15,16,19 17:20 28:11,15 30:15 31:3</p> <p><b>provide</b> 5:20,23 7:20 8:1 9:17,25 13:25 27:5,18,18 29:13 31:4 41:25</p> <p><b>provided</b> 8:7 14:22</p> <p><b>providing</b> 22:18 24:8 37:7</p> <p><b>public</b> 1:2 4:20 5:8 6:6 7:22 8:11 11:15,19 13:25 26:25 27:3,8 27:19,22,24 28:5 29:6,19 31:13 34:20 35:8 37:24 38:2 38:5 40:17 41:1,5,7,12 42:8 43:7,24</p> <p><b>public's</b> 8:3 26:8</p> <p><b>purposes</b> 32:12</p> <p><b>put</b> 11:12,14 24:23 41:13</p> <p><b>pyramid</b> 33:5</p> <hr/> <p style="text-align: center;"><b>Q</b></p> <hr/> <p><b>quality</b> 9:23 14:12,15,19 17:22 18:1,7 18:9,11,19 20:8,10,11,12,16 20:17 22:13 23:5,9 24:21 30:23 33:24 35:21 37:14 40:5,6</p> <p><b>questions</b> 27:6 33:14</p> <p><b>quick</b> 26:22</p> <p><b>quiet</b> 4:25</p> <hr/> <p style="text-align: center;"><b>R</b></p> <hr/>	<p><b>R</b> 43:1</p> <p><b>R-E-C</b> 36:18</p> <p><b>raise</b> 5:5,11</p> <p><b>ramp</b> 25:10,18 38:3</p> <p><b>Ranch</b> 34:7,11,18</p> <p><b>ranking</b> 33:9</p> <p><b>Rattlesnake</b> 21:12,13 39:23,24</p> <p><b>reach</b> 37:4 38:16</p> <p><b>read</b> 15:6,10 29:25</p> <p><b>ready</b> 23:19</p> <p><b>real</b> 22:2</p> <p><b>realize</b> 40:14</p> <p><b>really</b> 33:21 34:19,19 35:1 36:13,15 36:17,20 39:10,24 40:8</p> <p><b>reasonable</b> 12:6 32:12</p> <p><b>REC</b> 23:23 36:18</p> <p><b>recall</b> 16:12</p> <p><b>receipt</b> 31:2</p> <p><b>received</b> 27:11 28:4</p> <p><b>reclaimed</b> 21:6,9,10</p> <p><b>recognize</b> 4:7</p> <p><b>recommended</b> 13:17</p> <p><b>record</b> 5:7 6:7,13 27:19 29:25 43:10</p>
--	---	---

<p><b>recording</b> 27:20</p> <p><b>recreational</b> 7:4 8:15 10:1 14:23 17:23 18:2 23:17 24:23 25:6,13,23 26:23 30:7,14 32:2 38:1</p> <p><b>red</b> 9:25 10:12 23:23</p> <p><b>reduce</b> 23:7 39:5</p> <p><b>reducing</b> 21:15</p> <p><b>reduction</b> 14:12,17 17:23 18:1,7,8,10,16 19:18 21:13 33:24 36:6 37:15 40:7,7,10</p> <p><b>reductions</b> 19:18</p> <p><b>reference</b> 30:1</p> <p><b>referred</b> 6:25</p> <p><b>refuge</b> 12:15 16:24 23:12 26:18 38:22,25 39:4,10,11</p> <p><b>regard</b> 31:23 35:2</p> <p><b>regards</b> 33:15</p> <p><b>region</b> 11:1</p> <p><b>regional</b> 37:2</p> <p><b>regularly</b> 30:22</p> <p><b>regulatory</b> 40:17</p> <p><b>rehab</b> 25:9,10</p> <p><b>reiterate</b> 38:7</p> <p><b>relate</b> 13:22</p> <p><b>related</b> 14:1 16:23 43:13</p>	<p><b>release</b> 35:7</p> <p><b>released</b> 11:21</p> <p><b>relies</b> 31:10</p> <p><b>remaining</b> 21:7 22:10,24 41:14</p> <p><b>remediation</b> 16:12</p> <p><b>remember</b> 8:13</p> <p><b>remind</b> 28:19 41:19</p> <p><b>reminder</b> 27:15 29:14</p> <p><b>removing</b> 22:9</p> <p><b>repairing</b> 37:16,22</p> <p><b>replenish</b> 9:24</p> <p><b>report</b> 43:8</p> <p><b>reporter</b> 1:8 5:2 27:21 43:6,24</p> <p><b>representative</b> 6:3,20</p> <p><b>representatives</b> 11:9,11 28:9</p> <p><b>representing</b> 4:8 29:22</p> <p><b>request</b> 33:8</p> <p><b>required</b> 32:24</p> <p><b>residences</b> 22:23,24</p> <p><b>residential</b> 21:11</p> <p><b>resilience</b> 36:17,22</p> <p><b>resorting</b> 9:16</p> <p><b>resorts</b></p>	<p>20:15</p> <p><b>resource</b> 1:4 6:25 7:2,18 8:2,4 9:1</p> <p><b>resources</b> 7:4,19,24 8:1,6,7,12,15,19 9:16,25 12:21</p> <p><b>respectful</b> 29:10</p> <p><b>respond</b> 28:23</p> <p><b>responding</b> 28:21</p> <p><b>response</b> 7:21 8:10 16:6</p> <p><b>response-</b> 16:22</p> <p><b>responsible</b> 8:5</p> <p><b>restoration</b> 1:1 4:20 7:5,10,23 8:5,17,20 8:22 9:3,5,6,8,11,14,18,20 10:7,8,10,12,13,14,15,16,17 10:24 11:2,4,6,10,13,15,18 11:23 12:13 13:9,11,23 14:4 14:4,7,8,13,14,15 15:3,4,6,8 15:12,14,22 16:4,19 17:7,15 17:21 18:2,5 19:7 22:5 23:11 25:20 27:9 33:22 34:3,18,21 37:14</p> <p><b>restore</b> 3:4 7:24 8:18 9:21,23 20:2 29:16 31:25</p> <p><b>restoring</b> 31:22</p> <p><b>restrooms</b> 25:10,17 26:6</p> <p><b>result</b> 39:25</p> <p><b>resulted</b> 13:15 14:9,17,24</p> <p><b>resulting</b> 30:13</p> <p><b>retired</b> 38:19,23</p> <p><b>review</b></p>
---	--	---

<p>27:10  <b>Reynolds</b>                  2:14 4:15,18,19 26:24 27:2                  29:8 33:17 36:24 38:18                  39:14,18 40:19,22,24 41:2                  41:14  <b>rid</b>                  39:8  <b>right</b>                  4:2 5:16 20:9 26:13,20 41:15  <b>rise</b>                  36:16  <b>river</b>                  15:21 19:22,23 21:15,17 24:4                  24:15,18 37:17,20  <b>road</b>                  21:13,18 26:12  <b>roads</b>                  21:21  <b>role</b>                  10:23  <b>RON</b>                  2:17  <b>room</b>                  1:12 4:24  <b>round</b>                  37:9  <b>rounds</b>                  2:7 28:17 34:9 37:9  <b>RUBASH</b>                  1:8 43:6,23  <b>rules</b>                  39:18  <b>RV</b>                  25:11</p> <hr/> <p style="text-align: center;"><b>S</b></p> <hr/> <p><b>safety</b>                  12:22  <b>Saint</b>                  12:14 16:23 22:17 26:17                  38:22  <b>saltwater</b>                  25:20  <b>samples</b></p>	<p>23:3  <b>sand</b>                  30:12,21 31:25 32:9,19  <b>Sandblast</b>                  26:11  <b>sands</b>                  30:23  <b>Sandy</b>                  19:20  <b>Sarasota</b>                  38:14  <b>Scenic</b>                  26:19  <b>schedule</b>                  6:22  <b>scheme</b>                  15:15 18:6  <b>scientific</b>                  7:1  <b>scientists</b>                  40:1  <b>screen</b>                  11:8 12:5,18 42:2,4  <b>screened</b>                  11:23 14:16 24:11 33:25  <b>screening</b>                  12:15,17,22,25 13:1,14 14:9                  14:13,16,22,24  <b>sea</b>                  15:16 32:6 36:16 38:24 39:4,9  <b>Seashore</b>                  12:14 16:25 25:7 30:2,10 31:6                  31:13 32:1,5 33:3 35:25  <b>seat</b>                  4:21  <b>second</b>                  5:22 21:5  <b>sediment</b>                  19:18 21:12,15,20 22:2 30:18                  31:22 32:13 40:7  <b>sediments</b>                  19:1,3,5 40:2  <b>see</b>                  6:14 19:11 23:4,19 27:5,13                  34:4 36:19,21 39:12 40:11</p>	<p>40:18  <b>seek</b>                  8:5  <b>seeking</b>                  8:21  <b>seen</b>                  18:4  <b>sees</b>                  23:8  <b>select</b>                  14:3  <b>selected</b>                  7:6 10:15 11:14 27:12 34:6,7                  34:8 36:1 39:23  <b>selecting</b>                  39:21  <b>September</b>                  11:21  <b>septic</b>                  22:19,25  <b>sequence</b>                  17:3  <b>serves</b>                  10:22  <b>Service</b>                  31:8  <b>services</b>                  7:20 8:2,7 9:17  <b>set</b>                  11:2 41:23,24  <b>settled</b>                  28:19  <b>settlement</b>                  8:23,24 9:7,19 10:9,23  <b>sewer</b>                  22:20,25  <b>shared</b>                  26:12,14  <b>shore</b>                  32:9 38:24  <b>shoreline</b>                  16:11 17:12 25:21,22 36:20  <b>show</b>                  12:9  <b>Showed</b></p>
--	---	---

<p>9:21  <b>shown</b>  10:20 11:8  <b>shows</b>  10:21  <b>side</b>  24:15 37:22,24  <b>signage</b>  25:2  <b>signed</b>  29:2  <b>significant</b>  19:4 40:16  <b>significantly</b>  30:9  <b>silenced</b>  4:22  <b>similar</b>  21:23 35:17  <b>similarly</b>  20:3  <b>simple</b>  13:18  <b>simply</b>  16:15  <b>sites</b>  24:10,15 25:12  <b>six</b>  12:17 14:9 41:14  <b>slate</b>  39:21  <b>sleep</b>  16:15  <b>slide</b>  10:20 27:13 28:3  <b>slides</b>  6:15 17:4 18:3 27:15  <b>Slough</b>  19:24  <b>small</b>  22:5 36:11  <b>snowy</b>  39:4,9  <b>soil</b>  32:11</p>	<p><b>sole</b>  19:2  <b>solicitation</b>  34:22  <b>sooner</b>  35:16  <b>sorry</b>  14:21  <b>sort</b>  40:3  <b>sources</b>  20:22 34:10  <b>span</b>  15:20  <b>SPEAKER</b>  29:6  <b>speakers</b>  10:18 13:4 29:9  <b>special</b>  33:4  <b>species</b>  32:7 39:12  <b>specific</b>  9:14  <b>specifically</b>  13:12 16:20 17:22 23:13  38:21  <b>spend</b>  38:23  <b>spill</b>  1:4 7:3,17,21,21,25 8:5,9,16  9:2,10,18 10:7 12:8 15:24  16:6,9 20:23,24 30:4 39:2  <b>sponsors</b>  35:13  <b>spread</b>  9:20  <b>Springs</b>  19:24  <b>St</b>  3:11 4:8 22:15 26:11  <b>staff</b>  4:3  <b>stakeholders</b>  4:11</p>	<p><b>standard</b>  23:5  <b>standards</b>  23:9  <b>state</b>  5:19 10:25 12:3 24:17 25:24  25:25,25 26:9,10,12,14,16  28:9 31:14,14 32:7 34:24  38:8,14 40:10 43:3,7  <b>states</b>  7:16 18:22 19:7 37:3,11  <b>Station</b>  30:16  <b>status</b>  32:22  <b>Statute</b>  30:16  <b>steps</b>  13:1 27:3 33:10  <b>stewardship</b>  17:10  <b>stops</b>  26:13  <b>storm</b>  21:1,3,4 22:14,19 24:24 30:15  <b>story</b>  25:3  <b>strain</b>  25:4  <b>strategy</b>  17:13,14  <b>stream</b>  21:16  <b>stressor</b>  21:21  <b>structure</b>  10:21  <b>sub-</b>  22:15  <b>sub-basins</b>  19:13,15,20,23  <b>subdivision</b>  22:23 23:1  <b>submit</b>  6:4,11,16 27:6,23,25,25 41:22</p>
---	---	--

42:1 <b>submitted</b> 11:24 12:1,2 28:2 43:17 <b>success</b> 4:9 12:20 34:12 <b>successful</b> 33:12 <b>succession</b> 31:19 <b>sufficient</b> 12:11 <b>suggest</b> 40:5 <b>suite</b> 33:23 <b>summary</b> 36:7 <b>summer</b> 35:19 <b>support</b> 4:10 13:20 34:9 38:21 <b>supporting</b> 31:21 <b>supportive</b> 29:20 <b>sure</b> 4:22 5:2 <b>surface</b> 21:19 <b>surrounding</b> 24:24 <b>surveys</b> 32:25,25 <b>Susan</b> 3:10 38:18 <b>Suwannee</b> 19:22,23,25 20:5 23:11 <b>swimmer</b> 23:24 <b>system</b> 6:11 20:20 21:6,8,10 22:4 23:23	43:1,1 <b>table</b> 28:8 <b>tables</b> 41:20 <b>take</b> 4:24,25 6:9 24:13,16 28:22 <b>talk</b> 7:8,9 13:4 16:2 18:16 23:16 23:25 <b>talked</b> 24:2,22 <b>talking</b> 6:24 36:12 40:8 <b>TALLAHASSEE</b> 1:3,13 <b>tanks</b> 22:25 <b>task</b> 17:24 <b>teams</b> 11:2,3 <b>technical</b> 31:7 37:7 <b>tells</b> 25:2 <b>ten</b> 35:22,22 <b>terms</b> 40:5,8,13 <b>terrific</b> 34:25 <b>tested</b> 40:1 <b>testimony</b> 3:4,6,8,10,12,13 6:13 43:10 <b>thank</b> 4:12,17 6:21 11:25 13:13 17:24 24:5,20 29:17 33:17 36:23,24 38:17,18 39:12,20 40:18,19,23 41:13 42:5 <b>thankful</b> 39:22 <b>the-ground</b> 7:23	<b>thing</b> 37:23 <b>things</b> 26:7 37:12 39:3 <b>think</b> 5:10,25 29:9 34:23 35:3,7,17 35:19 36:3,11,17 40:7,16 41:25 <b>third</b> 29:4 <b>thought</b> 39:7 <b>threat</b> 39:5 <b>threatening</b> 39:3 <b>threats</b> 39:2 <b>three</b> 14:17 19:22 25:23,25 29:10 <b>tidal</b> 22:7 <b>TIG</b> 6:1,20 11:5,17,20 12:24 13:25 14:2,21 27:10,12 36:15 39:21 <b>TIGs</b> 11:4,7 <b>timberlands</b> 37:19 <b>time</b> 6:22 17:6 23:7 29:3,5,11 30:22 35:5 39:25 41:17 <b>times</b> 27:14 <b>Timothy</b> 33:14 <b>TMDL</b> 40:14 <b>TMDLs</b> 40:11 <b>TNC</b> 3:12 <b>toilets</b> 24:11
<b>T</b>		
<b>T</b>		

<p><b>Tom</b> 38:10</p> <p><b>tonight</b> 4:6 5:1,8,18 6:4 7:9 9:13 10:19 11:12 12:2 27:16,25 28:21,24 29:24 38:13 39:15 41:24</p> <p><b>tonight's</b> 4:19 5:23 6:8 7:7 27:19,22 28:7</p> <p><b>top</b> 25:3</p> <p><b>total</b> 9:18 10:7 14:20 15:1 17:15 20:6</p> <p><b>trail</b> 24:4 25:1 26:9,12,17,19 39:23</p> <p><b>trails</b> 25:17 26:5</p> <p><b>tram</b> 26:6</p> <p><b>transcript</b> 43:9</p> <p><b>trapping</b> 30:12</p> <p><b>treat</b> 22:15</p> <p><b>treatment</b> 22:14</p> <p><b>tried</b> 15:9</p> <p><b>true</b> 39:11 43:10</p> <p><b>trust</b> 37:2,5 38:12</p> <p><b>trustee</b> 4:4 6:1 10:22,22 11:3,7 19:8 28:9 30:4</p> <p><b>trustees</b> 4:6 7:5 8:3 9:7,9 11:11 34:24 37:4</p> <p><b>trustees'</b> 7:18 12:4 33:8</p> <p><b>trusts</b> 38:9,10</p>	<p><b>trying</b> 16:15</p> <p><b>turn</b> 4:15 26:24</p> <p><b>turtle</b> 32:6 38:24 39:9</p> <p><b>turtles</b> 32:8 39:4</p> <p><b>twice</b> 27:2</p> <p><b>twice-</b> 23:3</p> <p><b>two</b> 5:18 14:18 17:1 19:6,12,16,20 20:5,7 23:9 26:9 29:3 34:4,6 34:16 36:2 38:14</p> <p><b>type</b> 12:13 14:8 15:8,12,14 16:4,19 17:7</p> <p><b>types</b> 10:13,16 14:4,13,14 16:13 18:2,5,25</p> <p><b>typical</b> 26:1</p> <hr/> <p style="text-align: center;"><b>U</b></p> <hr/> <p><b>U.S</b> 2:3,9,16,17,18,19 16:16 28:13 28:15,16 31:8</p> <p><b>Underhill</b> 29:24 33:15</p> <p><b>understand</b> 11:15</p> <p><b>undertake</b> 7:5</p> <p><b>undertaken</b> 33:11</p> <p><b>underway</b> 10:11</p> <p><b>undisturbed</b> 39:10</p> <p><b>unique</b> 16:18 19:25</p> <p><b>unit</b> 25:7 31:12 32:1,3</p>	<p><b>United</b> 19:7</p> <p><b>units</b> 16:24 32:4</p> <p><b>unnatural</b> 31:21</p> <p><b>unpaved</b> 21:17,21</p> <p><b>upcoming</b> 6:8,15 33:13</p> <p><b>updated</b> 21:19</p> <p><b>urban</b> 21:1 25:3</p> <p><b>USDA</b> 19:15</p> <p><b>use</b> 7:4,18 8:11,15 9:1 14:23 15:10,15 17:23 18:2,8,9,21 23:17,22 24:23 25:6,23 26:8 26:12,15,23 30:2 35:25 37:24 38:2</p> <p><b>uses</b> 18:24,25 19:11</p> <p><b>utilized</b> 33:3 38:2</p> <hr/> <p style="text-align: center;"><b>V</b></p> <hr/> <p><b>valuable</b> 35:15</p> <p><b>varies</b> 35:20</p> <p><b>verbal</b> 28:20,24</p> <p><b>verbally</b> 6:7 41:25</p> <p><b>Vincent</b> 3:11 12:14 16:23 38:22</p> <p><b>volume</b> 30:21</p> <p><b>volunteer</b> 38:23</p> <hr/> <p style="text-align: center;"><b>W</b></p> <hr/> <p><b>walk</b> 26:16</p>
--	--	---



<p><b>walking</b> 26:17 <b>Walter</b> 3:8 36:24,25 <b>Walton</b> 22:5 25:8 <b>want</b> 4:25 5:10 29:6 33:21 37:3 38:7 41:19 <b>wanted</b> 39:20 40:4 <b>wash</b> 32:11 <b>wasted</b> 30:25 <b>wastewater</b> 21:7 <b>water</b> 9:23 10:7 14:12,15,19 17:22 18:1,7,9,10,11,19 20:8,10,12 20:16,17 21:1,3,4,6,9,10,18 21:19 22:13,14,19,21 23:5,9 23:15 24:6,21,24 25:3 33:23 37:14 40:1,5,6 <b>watershed</b> 15:9,17 19:19,23 21:1 29:21 29:22 <b>watersheds</b> 15:20 19:4,14,16 21:21 <b>way</b> 5:17 10:4 16:17 18:12,14 24:17,19 25:3,4 <b>ways</b> 6:6 27:18 37:15 41:22 <b>we'll</b> 5:5,12,13 22:1 25:21 27:3 29:4,13 39:16 <b>we're</b> 5:1 18:15 22:12 23:6 25:4 27:15,20 34:3 37:2 39:22 41:25 <b>we've</b> 5:17 19:5 20:16 24:2 28:9,11 28:13,14,15,17 <b>web</b></p>	<p>6:15 <b>webinar</b> 11:19 27:3,8,24 <b>website</b> 28:2 41:9,19 42:3 <b>welcome</b> 4:5 <b>wetland</b> 38:5 <b>wetlands</b> 16:7 21:4 25:20 <b>whittled</b> 13:2 <b>wide</b> 11:1 <b>wildlife</b> 2:4 3:7 12:14 16:24 23:12,15 26:18 28:12 30:14 31:8,9 32:2 33:20 34:4,19 35:1 38:19,22 <b>Wimico</b> 34:13,16 <b>witness</b> 43:10 <b>wondering</b> 35:9 <b>words</b> 5:2 <b>work</b> 11:1,5,9 19:9 21:18 22:20 34:17 37:23 38:9 39:25 <b>working</b> 21:22 25:21 30:17 <b>worry</b> 36:12 <b>WQ</b> 18:9 35:20 <b>writer</b> 3:11 38:20 <b>written</b> 6:12,17 27:25 28:1 42:1 <b>www.gulfspillrestoration.n...</b> 41:18</p>	<hr/> <p style="text-align: center;"><b>Y</b></p> <hr/> <p><b>yards</b> 32:14,19 <b>Yeah</b> 39:17 <b>year</b> 32:14 33:6 <b>years</b> 8:25 32:22 33:13 40:4 <b>yellow</b> 10:13,17 21:14,17 <b>Yucca</b> 23:15</p> <hr/> <p style="text-align: center;"><b>Z</b></p> <hr/> <p style="text-align: center;"><b>0</b></p> <hr/> <p style="text-align: center;"><b>1</b></p> <hr/> <p><b>1</b> 9:3 30:1 31:24 32:23 35:20,24 <b>1,300</b> 12:5 13:1 <b>1,393</b> 11:23 <b>1,400</b> 33:25 <b>1,800</b> 16:10 <b>1:30</b> 27:4 <b>10</b> 27:4,24 <b>100,000</b> 32:13 <b>103,750</b> 31:4 <b>11</b> 14:24 <b>110</b> 22:24 <b>12</b> 14:19 43:17 <b>13</b> 21:16 27:14 <b>137A</b></p>
	<hr/> <p><b>X</b></p> <hr/>	

<p>1:12  <b>14</b>                  14:8 27:14  <b>144</b>                  10:9  <b>15</b>                  8:25 27:14  <b>161.143</b>                  30:16  <b>184</b>                  10:1</p> <hr/> <p style="text-align: center;"><b>2</b></p> <hr/> <p><b>2</b>                  1:7 29:23 33:6,16,17  <b>2.7</b>                  17:17  <b>20</b>                  17:25  <b>2004</b>                  31:15  <b>2016</b>                  11:18,20  <b>2017</b>                  11:22  <b>2018</b>                  1:7 27:10 28:5 43:17  <b>2021</b>                  32:18  <b>24</b>                  13:16 14:21 15:1 34:1  <b>250,000</b>                  32:23  <b>26</b>                  6:5 27:9 28:5 41:16 42:5  <b>280-acre</b>                  22:15</p> <hr/> <p style="text-align: center;"><b>3</b></p> <hr/> <p><b>30</b>                  3:4 10:3,19  <b>30A</b>                  26:12,13,16  <b>311,250</b>                  31:3  <b>32</b></p>	<p>10:10 13:2,15 34:1  <b>32399</b>                  1:13  <b>335</b>                  9:23  <b>34</b>                  3:6  <b>37</b>                  3:8  <b>38</b>                  9:22  <b>39</b>                  3:10</p> <hr/> <p style="text-align: center;"><b>4</b></p> <hr/> <p><b>4</b>                  3:3 15:18  <b>4:00</b>                  27:4  <b>40</b>                  3:12  <b>41</b>                  3:13  <b>444</b>                  15:5</p> <hr/> <p style="text-align: center;"><b>5</b></p> <hr/> <p><b>5</b>                  20:7  <b>500</b>                  36:8  <b>500,000</b>                  32:18  <b>556</b>                  14:23  <b>595-1144</b>                  33:15</p> <hr/> <p style="text-align: center;"><b>6</b></p> <hr/> <p><b>6</b>                  36:18,18 38:21  <b>600,000</b>                  32:18  <b>62</b>                  15:2  <b>680</b></p>	<p>9:19 10:9</p> <hr/> <p style="text-align: center;"><b>7</b></p> <hr/> <p><b>7:29</b>                  42:8</p> <hr/> <p style="text-align: center;"><b>8</b></p> <hr/> <p><b>8.8</b>                  8:24 9:2  <b>80</b>                  16:10 18:22  <b>813</b>                  14:14  <b>850</b>                  33:15</p> <hr/> <p style="text-align: center;"><b>9</b></p> <hr/> <p><b>93</b>                  9:25</p>
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